#### Public Document Pack



Wednesday, 2 June 2021

#### Dear Sir/Madam

A meeting of the Jobs and Economy Committee will be held on Thursday, 10 June 2021 in the Council Chamber, Council Offices, Foster Avenue, Beeston NG9 1AB, commencing at 7.00 pm.

Should you require advice on declaring an interest in any item on the agenda, please contact the Monitoring Officer at your earliest convenience.

Yours faithfully

Chief Executive

To Councillors: S J Carr L A Lally (Vice-Chair)

M J Crow P Lally

E Cubley R D MacRae T Hallam (Chair) J W McGrath M Handley D D Pringle

M Hannah P Roberts-Thomson

R I Jackson

#### AGENDA

#### 1. <u>APOLOGIES</u>

To receive any apologies and notification of substitutes.

#### 2. DECLARATIONS OF INTEREST

Members are requested to declare the existence and nature of any disclosable pecuniary interest and/or other interest in any item on the agenda.

3. MINUTES (Pages 1 - 6)

The Committee is asked to confirm as a correct record the minutes of the meeting held on 25 March 2021.

#### 4. JOBS CLUB (Pages 7 - 8)

To update Members of the Committee on Eastwood Jobs Club and the potential of holding other jobs clubs in the Borough.

# 5. TOTON AND CHETWYND BARRACKS STRATEGIC MASTERPLAN SUPPLEMENTARY PLANNING DOCUMENT

(Pages 9 - 102)

To obtain approval for the Toton and Chetwynd Barracks Strategic Masterplan Supplementary Planning Document to be published for a period of public consultation, in order that the it may be adopted by the Council later in the year.

## 6. <u>MEMBER INVOLVEMENT IN PLANNING POLICY</u> DOCUMENTS

(Pages 103 - 106)

To advise Members of current and proposed opportunities for their involvement in the production of planning policy documents.

#### 7. <u>WELCOME BACK FUND</u>

(Pages 107 - 110)

To update members of the Committee on The Welcome Back Fund and the proposed actions.

#### 8. <u>UPDATE ON KEY SITES</u>

(Pages 111 - 118)

To update members of the Committee on the progress of housing sites across the Borough.

# 9. PERFORMANCE MANAGEMENT REVIEW OF BUSINESS PLAN PROGRESS-BUSINESS GROWTH -OUTTURN REPORT

(Pages 119 - 126)

To report progress against outcome targets identified in the Business Growth Business Plan, linked to Corporate Plan priorities and objectives, and to provide an update as to the latest key performance indicators therein.

#### 10. WORK PROGRAMME

(Pages 127 - 128)

To consider items for inclusion in the Work Programme for future meetings.

#### 11. <u>LEVELLING UP FUND - EASTWOOD</u>

(Pages 129 - 130)

To seek approval for the submission of the Levelling Up Fund bid for Eastwood Town.

#### 12. <u>EXCLUSION OF PUBLIC AND PRESS</u>

The Committee is asked to RESOLVE that, under Section 100A of the Local Government Act, 1972, the public and press be excluded from the meeting for the following item of business on the grounds that it involves the likely disclosure of exempt information as defined in paragraph 3 of Schedule 12A of the Act.

#### 13. <u>LEVELLING UP FUND - EASTWOOD - APPENDIX</u>

The appendix will be circulated separately prior to the meeting.

The Committee is asked to RESOLVE that the Eastwood Levelling Up Fund bid be agreed.



## Agenda Item 3.

# JOBS AND ECONOMY COMMITTEE THURSDAY, 25 MARCH 2021

Present: Councillor T Hallam, Chair

Councillors: M J Crow

E Cubley M Handley

L A Lally (Vice-Chair)

P Lally

R D MacRae J W McGrath

M Radulovic MBE (Substitute)

P Roberts-Thomson

D D Pringle

T A Cullen (Substitute) S Easom (Substitute)

Apologies for absence were received from Councillors S J Carr, M Hannah and R I Jackson.

#### 38 <u>DECLARATIONS OF INTEREST</u>

There were no declarations of interest.

#### 39 MINUTES

The minutes of the meeting on 13 January 2021 were confirmed as a correct record.

#### 40 KEY SITE UPDATE

The Committee noted the Key Site Update, which related the progress of development on housing sites across the Borough.

## 41 <u>ARTICLE 4 DIRECTION REGARDING HOUSES IN MULTIPLE OCCUPATION IN BEESTON</u>

The Committee considered the responses to the consultation on the proposed Article 4 direction regarding houses in multiple occupation (HMOs).

It was noted that 64 people or organisations made representations in response to the consultation with 48 broadly in support of the proposed direction and 16 broadly opposed to it. Some representations were unequivocally in support of, or opposed to, the direction. Several other representations were less clear-cut and expressed views subject to reservations or qualifications. There was a high level of support for the direction from local residents.

Representations were also considered from local landlords, a local planning consultant, the National Residential Landlords Association, the Nottingham Student Housing Co-operative and the Beeston and District Civic Society.

Comments that were most frequently made related to various perceived effects of HMOs on matters such as parking, traffic, family housing, character, community and environmental quality.

There were also requests to extend the area of the direction to Commercial Avenue and Denison Street, as well as parts of Chilwell near the tram route.

The debate included a request to extend the direction's area to Chilwell, protecting the character of the area, whilst welcoming students and the possible impact of COVID-19 on the student population.

#### RESOLVED that the direction be confirmed without modifications.

#### 42 TOWN INVESTMENT PLANS

The Committee was asked to consider the approval of a bid to the Levelling up Fund for Eastwood and Kimberley Towns. It was noted that the cost of preparing the bid would be around £20,000, with the possibility of investment of up to £40million for the towns to be spent on transport, urban regeneration, town centres and culture.

There followed a discussion regarding the roles of local organisations, in particular the Town Councils in the preparation of the bid and the engagement of the community.

It was proposed by Councillor T Hallam and seconded by Councillor P Lally that that Eastwood Town Council and Kimberley Town Council be invited to establish stakeholder groups to support the bid process and facilitate local engagement.

RESOLVED that projects be developed in line with the government prospectus with a view to being submitted to the Levelling up fund for government funding.

RESOLVED that Eastwood Town Council and Kimberley Town Council be invited to establish stakeholder groups to support the bid process and facilitate local engagement.

RECOMMENDED to the Finance and Resources Committee that the inclusion of £20,000 in the 2021/22 budget for capacity funding to develop bids for the first stage of the Levelling up fund be approved.

#### 43 UPDATE ON THE BROXTOWE LOCAL PLAN

Consideration was given to the preparation of Parts 1 and 2 of the Broxtowe Local Plan. The role of JPAB in setting housing targets was discussed, as was the lack of local democracy in the target setting process. It was stated that Councillors should be involved at the early stages of the plan preparation process because they would be the one who would be held accountable.

It was proposed by Councillor T Hallam and seconded by Councillor M Radulovic MBE that a task and finish group be established, consisting of five members and politically balanced, to direct planning policy in the early stages of the Local Plan Part 1 preparation. On being put to the meeting the motion was carried.

RESOLVED that a task and finish group be established, consisting of five members and politically balanced, to direct planning policy in the early stages of the Local Plan Part 1 preparation.

#### 44 POTENTIAL SUPPLEMENTARY PLANNING DOCUMENTS (SPDS), ETC

The Committee considered which supplementary planning documents (SPDs) they would like to be taken forward by the Planning Policy Team in order of priority. It was noted that the SPDs were being prepared as part of the work already commenced on the Article 4 direction pertaining to Houses in Multiple Occupation and the Toton and Chetwynd master plan.

Debate ranged from the importance of green spaces, the climate emergency, the importance of design, sharing services with other planning authorities, workshops for members and air quality.

RESOLVED that the following supplementary planning documents should be worked on in order of priority as set out below:

- 1. Houses in Multiple Occupation
- 2. Toton and Chetwynd Supplementary Planning Document
- 3. Climate change / carbon emissions and Green Infrastructure
- 4. Air Quality
- 5. Gypsies and Travellers.

#### 45 TOTON SUPPLEMENTARY PLANNING DOCUMENT UPDATE

The Committee noted the progress of the Toton Supplementary Planning Document (SPD). There was disappointment that the bid for the National Model Design Code pilot had been unsuccessful, although it was noted that a strong bid ad been prepared and was ready to apply for any future rounds of funding.

Discussion turned to the response to the Masterplan consultation. There was praise for the ingenuity of the virtual presentation and a debate about who should be targeted, people who were to occupy the development or existing residents. The importance of developing a site with connectivity was discussed as a way of spreading the benefits of this investment throughout the Borough.

#### 46 HOUSING DELIVERY UPDATE

The Committee noted the update on the new homes being delivered in the Borough, the details of targets for new homes and performance against those targets.

It was noted that the Council had delivered 83% of its housing target and the danger of becoming a presumption authority was discussed, along with the associated implications for planning decisions. Debate progressed on to the allocation of Section

106 monies and the importance of the Strategic Local Plan in setting out expectations for developers.

#### 47 AWSWORTH NEIGHBOURHOOD PLAN

The Committee considered the Awsworth Neighbourhood Plan and congratulations were offered to all those who had contributed.

RESOLVED that the Awsworth Neighbourhood Plan, including the modifications proposed by the Independent Examiner and based upon the Neighbourhood Plan Area as shown within the appendix to this report be approved to proceed to a referendum on 10 June 2021.

## 48 <u>UPDATE IN RELATION TO PROGRESS WITH THE BOROUGH'S NEIGHBOURHOOD PLANS</u>

The Committee noted an update in relation to the progress of Neighbourhood Plans in the Borough.

There was concern that, having been in a good position, the Greasley Neighbourhood Plan had fallen behind. It was noted that assistance had been offered to those working on the Plan. The Trowell Parish Plan was discussed. Debate progressed on to the high levels of work associated with Neighbourhood Plans and the massive undertaking they presented for any community authoring one.

Consideration was given to the halting of the Eastwood and Kimberley Neighbourhood Plans in light of the potential investment from the Levelling up Fund, as this would make any plan obsolete.

#### 49 TRANSPORT AND TRAM FEASIBILITY STUDY

The Committee noted the proposed transport and tram feasibility study along the A610 corridor linking Phoenix Park to Kimberley, Eastwood and potentially, Amber Valley.

Members were assured that the study would take in all forms of transport and would not simple focus on the tram. It was noted that the commissioning of the study was on hold until confirmation of the location of the HS2 hub for the East Midlands was received.

#### 50 WORK PROGRAMME

The Committee noted that there may be a change to the date of the meeting in June. This would be confirmed by the Chair shortly.

A report on the Welcome Back Fund, for highstreets re-opening after the current lockdown, was added to Work Programme to be considered at the June meeting.

RESOLVED that the Work Programme, as amended, be approved.



10 June 2021

#### **Report of the Chief Executive**

#### **JOBS CLUB**

#### 1. Purpose of report

To update the Committee on Eastwood Jobs Club and the potential for holding other jobs clubs in the Borough.

#### 2. <u>Background</u>

The Eastwood Jobs Club which has been running since February 2018, provides valuable training, resources and support to local people who are out of work. The Jobs Club looks to encourage participants back into work, and where new employment is not initially achieved, into training or up-skilling programmes, to better position and prepare them for the job market.

Due to COVID-19 restrictions the Eastwood Jobs Club has been put on hold, as is the same with any other potential jobs clubs. Plans are in place to consider Jobs Clubs in other parts of the Borough.

Officers will review multiple data available through NOMIS (provided by Office for National Statistics) and partners, to fully understand areas of higher unemployment and focus on these areas with targeted support such as but not limited to, Jobs Clubs. The key indicators for areas requiring support will be unemployment percentage of population and number of people claiming out of work benefits. This data analysis is to be completed once we reach the final stage (STEP 4) of the Government's Covid Recovery Roadmap, currently scheduled for 21 June 2021 but subject to review.

#### 3. <u>Financial implications</u>

The annual cost for the Eastwood Jobs Club is £2,000 per year. Any additional jobs club would likely carry similar recurring costs, with those costs to be allocated to the existing Economic Development departmental budget.

#### Recommendation

The Committee is asked to RESOLVE that a second jobs club be approved in the area with the highest need identified following the ending of COVID -19 restrictions.

#### **Background papers**

Nil



**Report of the Chief Executive** 

## TOTON AND CHETWYND BARRACKS STRATEGIC MASTERPLAN SUPPLEMENTARY PLANNING DOCUMENT

#### 1 Purpose of report

1.1 To obtain approval for the Toton and Chetwynd Barracks Strategic Masterplan SPD (Supplementary Planning Document) to be published for a period of public consultation, in order that the SPD may be adopted by the Council later in the year.

#### 2. <u>Background</u>

- 2.1 A draft of the Toton and Chetwynd Barracks Strategic Masterplan SPD has been prepared, in liaison with the County Council, the Neighbourhood Forum and other organisations. Development in this area is closely linked to the potential HS2 station and is of major importance to the Borough as a whole and areas beyond. The SPD will build on Policy 2 of the Aligned Core Strategy and Policies 3.1 and 3.2 of the Part 2 Local Plan, and it will provide extensive guidance on the scale and form of development.
- 2.2 Regulations 11 to 16 of the Town and Country Planning (Local Planning) (England) Regulations 2012 set out the requirements for producing Supplementary Planning Documents. The draft Toton and Chetwynd Barracks Strategic Masterplan SPD is included as appendix 1. A copy of the draft Consultation Statement is included as appendix 2.

#### 3. <u>Financial implications</u>

3.1 Work on the development of the Strategic Masterplan has been supported by Department for Transport (DfT) grant funding secured to develop plans for growth around Toton. The commission with Arup has been procured by Nottinghamshire County Council on behalf of project partners. There will be limited implications for the Council of undertaking the public consultation of the Toton and Chetwynd Barracks Strategic Masterplan SPD, both in terms of Officer time and costs of the administration of the public consultation, but these can be met through the use of existing budgets.

#### **Recommendation**

The Committee is asked to RESOLVE that:

- 1. The Toton and Chetwynd Barracks Strategic Masterplan Supplementary Planning Document (as included as appendix 1) for public consultation be approved.
- 2. That delegated authority be given to the Head of Planning and Economic Development in consultation with the Chair of the Jobs and Economy Committee to finalise the material and arrangements for consultation be approved.

Background papers

Nil



# Toton and Chetwynd Barracks Strategic Masterplan

CONSULTATION DRAFT SPD

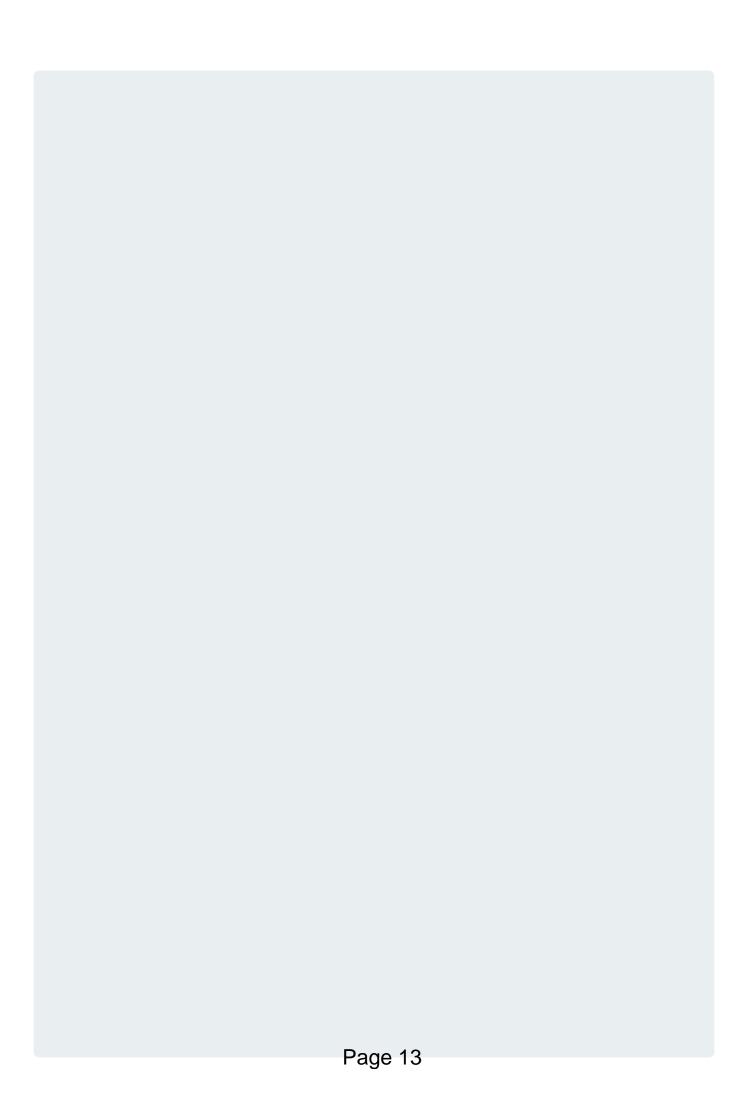
**JUNE 2021** 



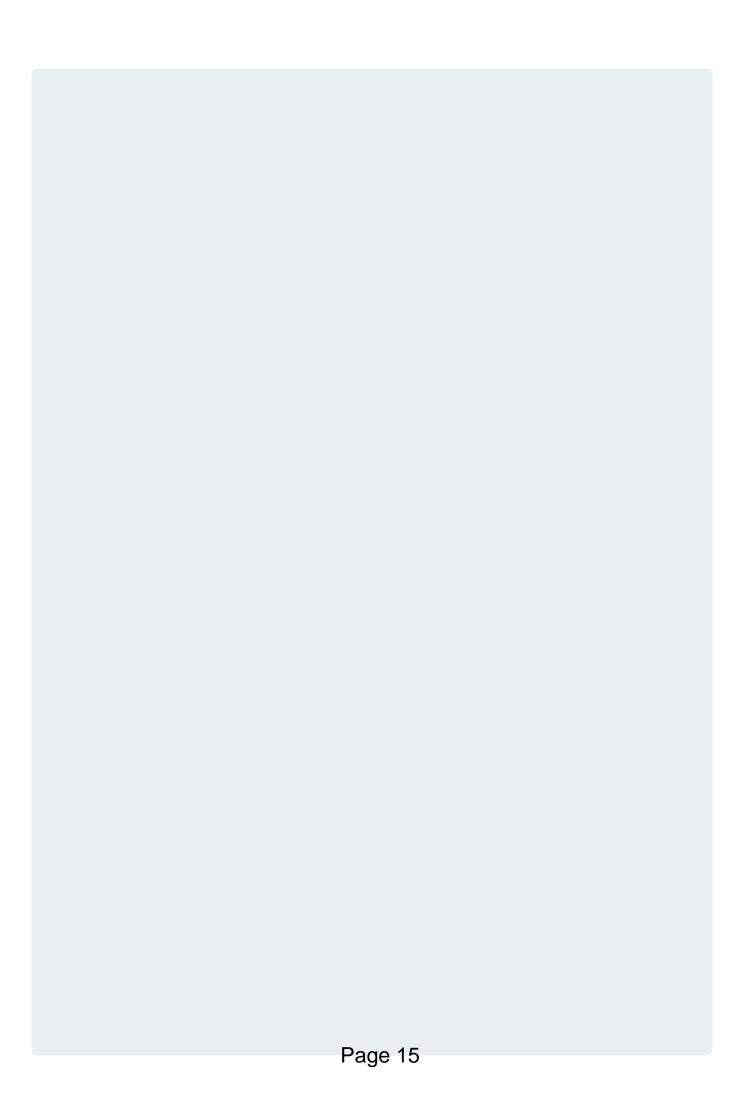
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# Foreword



# **Executive Summary**



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### SECTION 1

# Introduction

#### BACKGROUND

Toton and Chetwynd Barracks offer a once in a generation opportunity to boost the East Midlands economy, and drive up aspiration, skills, productivity, and prosperity for everyone. This development combined with the wider opportunities at Ratcliffe-on-Soar Power Station and the area around the East Midlands Airport, as well as the construction of the High Speed 2 East Midlands Hub Station at Toton, provide the catalyst for new and sustainable ways of living and working.

Toton and Chetwynd Barracks represent a significant opportunity to raise the bar and create a distinctive place – a new destination for employment with jobs for all, an internationally significant exemplar zero carbon mixed-use community showcasing next generation living, with the East Midlands Hub Station offering unrivalled connectivity.

This Supplementary Planning Document (SPD) has been prepared jointly by Broxtowe Borough Council and Nottinghamshire County Council. The Councils have adopted a collaborative approach to preparing the document including working with the East Midlands Development Corporation programme (and the Interim Vehicle, EM DevCo Ltd), which will be responsible for implementing much of the planned development as well as technical and community stakeholders including neighbouring local authorities, and the Toton and Chilwell Neighbourhood Forum.

Toton and Chetwynd Barracks are allocated in Broxtowe Borough Council's Part 2 Local Plan (see Policies 3.1 and 3.2). Together they have an overall capacity of approximately 4,500 homes and space for thousands of new jobs, as well as the community facilities, services and infrastructure necessary to support them.

The Part 2 Local Plan seeks to ensure that a comprehensive and cohesive approach to development is achieved across the two sites. To this end, it requires that a Strategic Masterplan is prepared as a high-

level overarching framework to ensure that planning and delivery of development and infrastructure are co-ordinated across the two sites. The Strategic Masterplan has a role in looking beyond the period of the Part 2 Local Plan, which currently runs to 2028, to ensure that development and infrastructure delivered across the short, medium and longer term is phased appropriately and that infrastructure investment meets the needs of the wider community.

This SPD fulfils these requirements by establishing a vision and development principles that set the quality expectations for the new developments, to guide more detailed masterplanning of the sites. It presents an indicative spatial framework for the sites (what goes where) and identifies key land uses with the intention of creating comprehensive development across both sites. Character areas provide further guidance to embed high quality design outcomes.

Toton and Chetwynd Barracks will be delivered over the course of the Broxtowe Local Plan period (to 2028) and far beyond. This in part recognises that Chetwynd Barracks is currently an operational Ministry of Defence site, which will require decommissioning before development can be brought forward. Together, they form key strategic sites helping to deliver quality new homes and jobs required to meet the needs of the Borough and ensure Greater Nottingham's sustainable ongoing growth. Given the scale of the two sites (over 245 hectares in total) and the associated timescales for delivering the proposed development and infrastructure (which are set to be complete by 2045), the Strategic Masterplan has by necessity sought to provide a flexible framework, which can effectively respond to change over time.

#### PURPOSE OF THE STRATEGIC MASTERPI AN

To ensure the co-ordinated planning and delivery of development and infrastructure at Toton and Chetwynd Barracks, Policies 3.1 and 3.2 of the Broxtowe Part 2 Local Plan require a Strategic Masterplan (hereafter known as the Masterplan) to be prepared for the two sites. The Masterplan is intended to help site promoters, developers and landowners create a successful place, to develop the sites comprehensively and to guide more detailed masterplanning of them. Once adopted as SPD, the Masterplan will form a material consideration in determining planning applications for the development of the sites.

The purpose of the Masterplan is to establish:

- A vision and key development principles for the two sites.
- Locations for different land uses and design principles for future development.
- The transport and open space networks needed to support development.
- New community facilities (schools, healthcare facilities, retail provision) required to support existing communities and new residents.
- Key character areas to guide development and land uses in different parts of the sites.
- Phasing of development and infrastructure so that they come forward at the right time.

The Masterplan seeks to serve the needs of the local community as well as set a new standard in terms of quality, lifestyles and identity fostered by new development of this scale. It is not intended to be overly prescriptive but instead sets out a series of development principles, layers and fixes, a spatial framework and character areas, all required to help guide integrated, comprehensive development, and which are defined below. These have been set within the context of the vision for the two sites which is as follows:

- Development Principles: These strategic principles are intended to provide overarching or directional guidance for the development of Toton and Chetwynd Barracks.
- site features, local context and identified opportunities and constraints, the Masterplan sets out a number of 'fixes' and 'layers'. Fixes are things which will need to remain in certain places within the site, and 'layers' are things which will need to be provided to build up a successful and comprehensively-developed new community. Development proposals must respond to the fixes identified and demonstrate how each of the layers have been integrated to ensure that a cohesive development is delivered, that connects into the existing landscape and townscape.
- establishes the broad structure for development of Toton and Chetwynd Barracks and the distribution of key uses, consistent with the development plan requirements. It also incorporates the layers and fixes. The Framework Plan is, however, an indicative diagram, so the alignment of the routes and the precise locations of buildings will be determined through the planning application process, having regard to the principles established in this document.

The unique opportunities at Toton and Chetwynd Barracks will be harnessed to create a next-generation community, and a beacon for innovation. A pioneer for great placemaking, it will showcase new clean and green ways of living, working and learning including as an internationally significant exemplar net zero carbon community. The development will provide unparalleled connectivity through new public transport, digital infrastructure and walking, cycling and wheeling links. The unique history of the area and the diverse landscapes of the Erewash river valley will support the creation of a place rooted in its past but looking to the future.

## HOW THIS DOCUMENT WILL BE USED

• Character Areas: To achieve the proposed aspirations for Toton and Chetwynd Barracks, a series of character areas have been identified within which defined types of development can come forward. Each character area is accompanied by design principles on matters such as look, feel and density. Individual developments will need to demonstrate how they have complied with these design principles as part of any application.

The Part 2 Local Plan requires the Masterplan to ensure the comprehensive development of Toton and Chetwynd Barracks alongside one another, recognising that "a joined up collaborative, cohesive and proactive approach" is needed to ensure the proper planning of the two sites. Broxtowe Borough Council will lead and facilitate a shared way of working between the site promoters/developers of the sites to ensure timely delivery of development and associated infrastructure.

Development of the Masterplan has been informed by several closely related studies. These include:

- An Erewash Environmental Study produced by The Environment Partnership, considering how to create a new regional park along the Erewash Valley between Toton and Long Eaton. This work has informed the green infrastructure proposals presented in Section 3.
- A Local Connectivity Study prepared by Mott MacDonald, which assesses how Toton and Chetwynd Barracks should be accessed by road and sustainable transport modes including public transport, cycling, wheeling (including wheelchairs, other mobility aids and buggies/prams) and walking. The findings from this study have shaped the movement proposals identified in Section 3.

This SPD provides a high-level framework for future development at Toton and Chetwynd Barracks. Together with the Part 2 Local Plan policies, it will be used to deliver a successful new place. Given the scale of the two sites and the associated timescales for delivering the proposed development and infrastructure (through to 2045), the Masterplan has by necessity sought to provide a flexible framework, which can effectively respond to change over time. The SPD will be a material planning consideration and will inform the Council's assessment of planning applications in this regard.

## A STRATEGIC LOCATION FOR GROWTH

Toton and Chetwtnd Barracks comprise one of three significant development locations in close proximity to one another. Together, they provide a once in a generation opportunity for the East Midlands to boost its economy and drive up aspiration, skills, productivity, and prosperity for everyone.

The other two development locations – Ratcliffe-on-Soar Power Station and East Midlands Airport – form part of the East Midlands Freeport (with the East Midlands Intermodal Park, near Derby).

Combined, Toton and Chetwynd Barracks, Ratcliffe-on-Soar Power Station and the East Midlands Airport, are the size of four Olympic Parks. They have the potential to be a new hub for growth, providing jobs across all skill levels for local people and new residents, contribute substantially to inclusive growth, the transition to net zero carbon, levelling up and economic recovery from Covid-19. In order to realise the aspirations and opportunities for growth at these sites, several development and financial levers and incentives are being made available through two separate Government-led initiatives.

## The East Midlands Development Corporation Programme

East Midlands Airport and Ratcliffe-on-Soar Power Station, together with Toton and Chetwynd Barracks, form part of the East Midlands Development Corporation (EMDC) programme. With support from Government, a new type of Locally Led Urban Development Corporation (LLUDC) will be created. An Interim Vehicle (EM DevCo Ltd) has been established to rapidly progress the substantial opportunities presented by the three development locations whilst the necessary primary and secondary legislation is progressed to create the framework for the LLUDC.

Significant progress has been made in considering the strategic and economic case for EMDC, with the evidence pointing to transformational benefits for the region, with 84,000 jobs, £4.8bn Gross Value Added (GVA) and an internationally significant zero carbon community including an Innovation Hub at Toton and Chetwynd Barracks. Following the Part 2 Local Plan's adoption in 2019,

development of a business case for the EMDC has led to the refinement of the vision for Toton and Chetwynd Barracks, with additional emphasis placed on creating an exemplar zero carbon, next generation living, mixed-use community. Government support for this aspiration was contained in Planning for the Future published alongside the Budget in March 2020 and in the document of the same name published in August 2020 which set out planned reforms to the planning system.

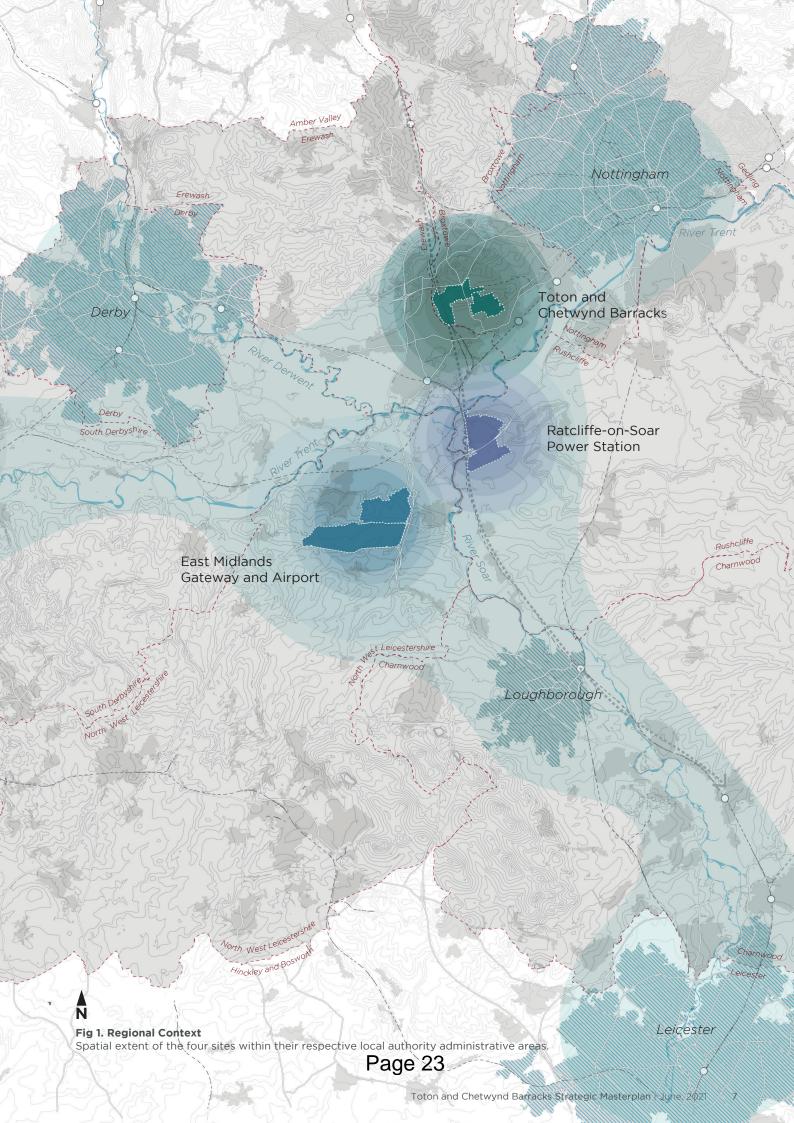
#### The East Midlands Freeport

In March 2021, the Government announced the East Midlands Freeport to be one of eight new Freeports. Based around the East Midlands Airport and Gateway Industrial Cluster, Ratcliffe-on-Soar Power Station and the East Midlands Intermodal Park, the Freeport is intended to bring significant investment to develop and drive innovation, provide alternative energy sources and green technology and support SMEs and large regional employers. The Freeport will be designated by HM Treasury as a new business and enterprise hub to boost economic activity, deliver lasting prosperity and drive inward investment to communities, including an estimated 60,000 jobs. Its designation will be subject to an Outline Business Case, which is currently being prepared. When combined with a new Innovation Campus at Toton, the Freeport will create a hub of economic growth and innovation for the region.

Figure 1 shows the spatial extent of the four sites within their respective local authority administrative area.

East Midlands Intermodal Park

Pouth Derbyshire



## A WELL CONNECTED

The East Midlands Hub Station at Toton will become one of the best-connected stations in the UK. A step-change in connectivity within the East Midlands will be provided by new regional rail, tram and bus connections. High Speed 2 will also provide new connections to London, the rest of the Midlands and the North, with direct trains to Birmingham, Sheffield, Leeds and Newcastle.

In May 2020, local councils with support for Highways England and Midlands Connect (the sub-national transport body for the Midlands) published the 'Access to Toton' report, which sets out aspirations for improved local connections to Toton. This includes regional rail services from the East Midlands Hub Station to Nottingham, Derby, Mansfield and Leicester, and new bus services to destinations including West Bridgford, Clifton, Ripley and Derby. Its proposals also include an extension to the NET tram system from Toton Lane to the East Midlands Hub Station and beyond, which are reflected in the Masterplan. As well as providing benefits for the Masterplan area, these measures will also improve access to nearby centres and opportunities for existing surrounding communities.

Toton is therefore a strategically important site, being equidistant from the city centres of Derby and Nottingham. The proposed improvements local public transport connections will improve access to Derby and Nottingham's city centres for adjacent communities at Long Eaton, Stapleford, Sandiacre, Toton and Chilwell. Improvements in walking, cycling and wheeling links across the two sites, will also provide opportunities to re-connect these communities.

Taken together, these proposals will provide the local area with a new transport network, with the hub anchored at Toton. They will provide improved connectivity and accessibility to local, regional and national destinations whilst providing a sense of place.

Toton and Chetwynd Barracks represent a significant opportunity for a step change to create a distinctive place - a new destination for employment creating some 6,000 jobs for all, an internationally significant zero carbon community showcasing next generation living, with East Midlands Hub Station offering unrivalled connectivity.



Fig 2. Sites Location

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#### RELATIONSHIP TO OTHER PLANS

#### National Design Guide and National Model Design Code

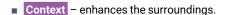
Since the adoption of the Part 2 Local Plan, the Government has continued to place significant emphasis on the creation of beautiful, high quality places.

The National Design Guide was published in January 2021. It presents ten characteristics of good design which reflect the government's priorities and provides a common overarching framework for design. These ten characteristics contribute towards the cross-cutting themes for good design set out in the National Planning Policy Framework.

The Masterplan seeks to translate characteristics of well-designed places as laid out in the National Design Guide via the development principles, layers and fixes, spatial framework and character areas. This is to provide clear guidance for those bringing forward planning applications to create a quality, cohesive community at Toton and Chetwynd Barracks.

In early 2021, the Ministry of Housing, Communities and Local Government consulted on the draft National Model Design Code, which aims to provide detailed guidance on the production of design codes, guides and policies to promote successful design. It expands on the ten characteristics of good design set out in the National Design Guide. The National Model Design Code is intended to form part of the government's planning practice guidance. It is not a statement of national policy. However, once finalised, the government recommends that the advice on how to prepare design codes and guides is followed.

The Government also consulted on changes to the National Planning Policy Framework relating to policy on the quality of design of new development, in response to the recommendations of the Building Better, Building Beautiful Commission. This includes requiring local authorities to prepare design guides or design codes for their local areas.



Identity – attractive and distinctive.

- Movement accessible and easy to move around.
- Nature enhanced and optimised.
- Public spaces safe, social and inclusive.
- Uses mixed and integrated.
- Homes and buildings functional, healthy and sustainable.
- Resources efficient and resilient.
- Lifespan made to last.



Fig 3. The ten characteristics of well-designed places

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Built form – a coherent pattern of development.

The Council expects that any design codes or guides prepared by applicants in support of planning applications accord with the requirements of the National Planning Policy Framework, planning practice guidance and the National Model Design Code. The Council is also exploring opportunities to prepare a design code for the two sites.

#### Planning and Development Corporation Reform

From October 2019 to January 2020, the Ministry of Housing, Communities and Local Government sought views on development corporation reform through a technical consultation. The consultation asked whether and how legislative reforms might enable more flexible development corporation models. Three main areas of potential change were consulted upon: involving the private sector, use of development corporations by local areas and comparable powers for development corporations. Government's response to the consultation has not yet been published, although its commitment to supporting innovative delivery mechanisms was reinforced in the Planning for the Future White Paper. published in August 2020. The White Paper identified the possible establishment of a development corporation at Toton as a 'good example' of transforming the delivery of homes and jobs, calling for more proposals of this kind to come forward.

#### The Environment Bill

The Environment Bill was published in January 2020 and sets out new legal frameworks for air pollution, water quality and nature conservation. The Bill is anticipated to be enacted in Autumn 2021. The Bill seeks to provide several legislative and policy levers to provide a step change in environmental protection and recovery.

The Environment Bill will require local areas to produce a Local Nature Recovery Strategy to bring a broad range of groups together to deliver priorities for nature recovery at a local and national level, driving the delivery of a National Nature Recovery Network.

New 'biodiversity net gain' measures will mean that new developments, including new housing, will help wildlife to thrive by improving habitats and creating new green spaces close to where people live.

Given the location of the sites within a rich natural landscape, the protection and enhancement of green and blue infrastructure for the enjoyment of existing and future communities at Toton and Chetwynd Barracks is intrinsic to the Masterplan, as outlined in Sections 3 and 4.

#### East Midlands HS2 Growth Strategy

The 2017 East Midlands HS2 Growth Strategy established the ambition for the area around the East Midlands Hub Station. This included major new development at Toton and Chetwynd Barracks comprising new homes and an 'Innovation Campus' for new technologies and businesses.

The Growth Strategy ambition for the wider Toton site is for the site to be at the heart of a thriving network of garden village developments that includes the neighbouring Chetwynd Barracks site. The Strategy identified the East Midlands Hub Station as a key development area, anchored by multi-modal transport infrastructure with an active, animated public realm. Other parts of the wider Toton site accommodate a mixed use, sustainable transport corridor alongside gateway buildings

and areas of residential development. The Growth Strategy culminated in a series of 'key moves' and enabling measures necessary for progressing development at the East Midlands Hub Station. These 'key moves' have since informed discussions with Government, High Speed 2 Ltd and other relevant stakeholders.

These ambitions were translated into Broxtowe Borough Council's Part 2 Local Plan, which guides the future development of the area and is used by the Council to make decisions on all planning applications.

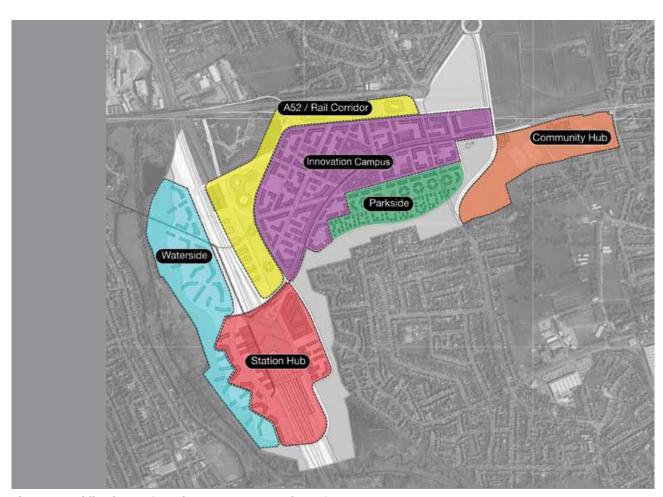


Fig 4. East Midlands HS2 Growth Strategy - September, 2017

#### Broxtowe Part 2 Local Plan

Policy 3.1 of the Part 2 Local Plan directs development at Chetwynd Barracks. It requires that a Strategic Masterplan be developed for the site, which ensures comprehensive development for 500 homes by 2028, with a maximum capacity of 1,500, and that development integrates with residential properties that will be retained to the north of the site. The policy also requires delivery of a primary school and medical centre within close proximity to playing pitches and sports facilities at the south-east of the site, a small retail/service centre to meet local needs and small-scale primarily office development (2-3.5 ha of B1 Use Class land, which now falls with the E Use Class). There are several other requirements directing access as well as road and active travel links throughout the site to ensure connections to the proposed

East Midlands Hub Station and NET Tram infrastructure as well as the development of new facilities such as retail and employment space. Green infrastructure and heritage assets are also required to be retained and/or enhanced where appropriate.

Policy 3.2 of the Part 2 Local Plan, the Toton Strategic Location for Growth, directs development for land in the vicinity of the East Midlands Hub Station. Development proposals are required to be in conformance with The Toton Strategic Location for Growth Illustrative Concept Framework (Map 8). Policy 3.2 requires 500 to 800 homes to be delivered in the plan period to 2028, with a maximum capacity of 3,000 homes overall. A minimum of 18,000sqm for B Use Class employment uses (some of which now falls within E Use Class)

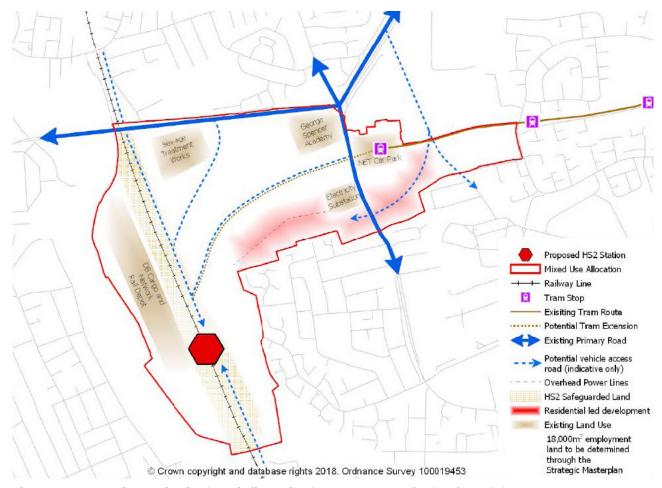


Fig 5. Toton Strategic Location for Growth Illustrative Concept Framework - October, 2019

is required within the Plan period to support realisation of an Innovation Campus focussed on high-skilled jobs. Neighbourhood retail and community facilities should also be provided to meet local needs, to not compete with existing facilities in surrounding settlements. Green infrastructure, highways provision and active travel routes are required to be delivered in conjunction with that at Chetwynd Barracks, creating access to Long Eaton and Stapleford as well as access to the East Midlands Hub Station. There are several land assembly requirements in the policy, focussing on relocation of existing infrastructure as well as flood mitigation and land remediation requirements which need to be fulfilled.

The Masterplan takes into consideration the requirements of the Local Plan to provide a masterplan which delivers Broxtowe Borough Council's ambitions for strategic, comprehensive development of the sites. For ease of reference, Appendix A contains a copy of Policies 3.1 and 3.2.

#### Toton and Chilwell Neighbourhood Plan

At the time of writing, the Toton and Chilwell Neighbourhood Forum is preparing a Neighbourhood Plan which includes the Toton and Chetwynd Barracks sites and provides further detail on community aspirations. The Neighbourhood Plan includes aspirations for multi-functional green infrastructure; improved traffic management and active travel access: and a suitable and sustainable supply of new homes. The Plan also focuses on enhancing the character of the area with a focus on leisure, heritage and community functions as well as ensuring a sustainable supply and mix of employment and business. The Masterplan takes into consideration the ambitions of the emerging Neighbourhood Plan to design a place which is grounded in local aspirations for the sites.

Although Toton and Chetwynd Barracks are located solely within Broxtowe Borough (and Nottinghamshire County), links into Long Eaton in Derbyshire are important. Relevant plans and strategies produced by Erewash Borough Council have been considered in the development of the Masterplan.



#### Stronger Towns Fund

In September 2019, the Government launched the Stronger Towns Fund, inviting 101 towns across the country to develop proposals for a Town Deal to secure a share of the £3.6 billion fund. The Towns Fund was developed as part of the Government's plan to support levelling-up and with the aim to drive long term economic and productivity growth through investment in connectivity, land use, economic assets including cultural assets, skills and enterprise infrastructure.

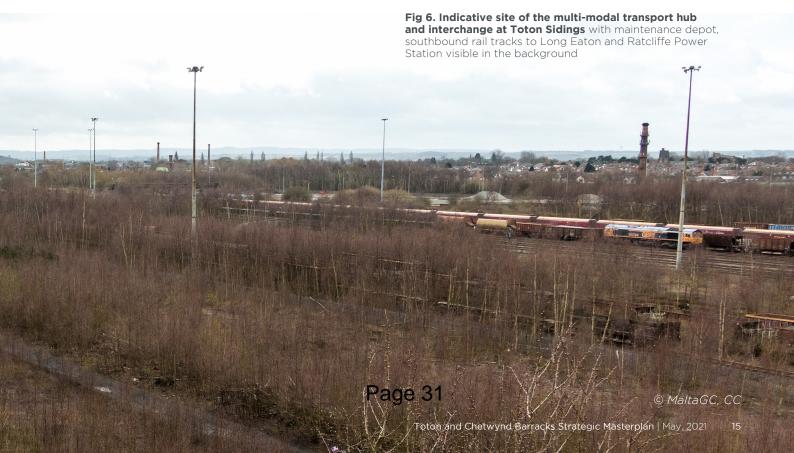
Several towns in the East Midlands region have since prepared Town Investment Plans. This includes Stapleford and Long Eaton, which are located immediately north and to the west and south-west of the Toton and Chetwynd Barracks Masterplan area. With significant investment expected to be secured in these adjacent communities, the Masterplan is important for ensuring the connection of these two communities to support ambitions for thriving local town centres.

#### Planning for High Speed 2

The Masterplan area includes the High Speed 2 railway line, East Midlands Hub Station and associated access roads, car parking, environmental mitigation and railway operational facilities. High Speed 2 will be the subject of a Hybrid Bill, which will grant planning permission through an act of parliament rather than through planning applications to Broxtowe Borough Council as the Local Planning Authority. This means that proposals for High Speed 2 are not directly covered by this SPD.

Since the publication of High Speed 2 Ltd's consultation Working Draft Environmental Statement in Autumn 2018, the design of the railway has evolved to reduce impacts on local communities. The Government is also continuing to consider the best way of phasing High Speed 2 and delivering its benefits across the country. Broxtowe Borough Council,

Nottinghamshire County Council and other local partners will continue to work with High Speed 2 Ltd to minimise the any adverse effects of the project on nearby communities wherever possible.



#### COMMUNITY AND STAKEHOLDER ENGAGEMENT

Development of the Masterplan has been informed by multiple channels of engagement which have enabled a range of views to be collected from individuals, local businesses and organisations.

#### Community Engagement

In October and November 2020, an informal stage of engagement was carried out on emerging elements of the proposals for the sites, including the vision, key principles, and infrastructure proposals. The engagement sought feedback on a range of topics within the following key themes:

- Opportunities and constraints
- Key development principles
- Community facilities
- Open space network
- Movement network
- Character areas

From this engagement, the Masterplan has been further developed to consider a broader range of factors including refining open space network proposals and sustainability and net zero carbon potential of Toton and Chetwynd Barracks; confirming education capacity in and around the Masterplan area; and refining the movement network.

Full details of matters raised in the engagement can be found in the Report of Engagement published on Broxtowe Borough Council's website. This provides further information about how the Masterplan has been further developed in response to the feedback received.

The consultation materials prepared as part of this engagement can be accessed via the Virtual Engage engagement tool at https://virtualengage.arup.com/toton-masterplan/.

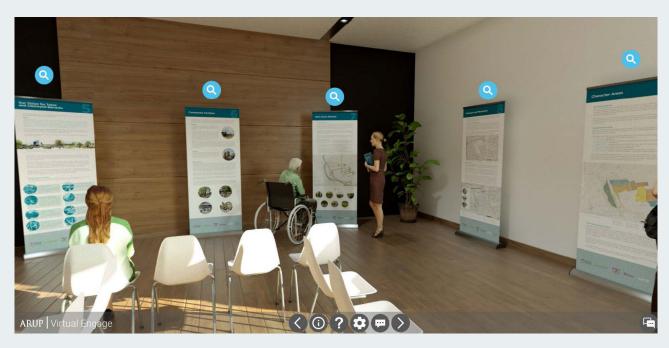


Fig 7. Engagement Virtual Rooms

### Stakeholder Engagement

Key strategic stakeholders have been engaged in the preparation of the Masterplan including the Toton and Chilwell Neighbourhood Forum, Homes England, Defence Infrastructure Organisation, landowners, and the Local Education and Highway Authorities.

Consultation with these, and other, key stakeholders have been ongoing throughout the development of the Masterplan and has helped to inform and shape the proposals presented in this SPD. Preparation of the Masterplan has also been subject to scrutiny and discussion at the Toton Strategic Planning Group and Toton Delivery Board.

This engagement has resulted in a Masterplan which responds to local issues and will result in development of Toton and Chetwynd Barracks as a next-generation community, and a beacon for innovation which integrates with, and complements the surrounding communities.

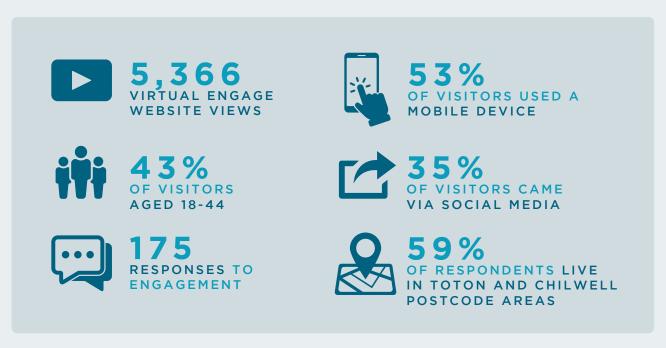


Fig 8. Key Statistics

SECTION 2

# Development Context

**Development at Toton and Chetwynd** Barracks provides an exciting opportunity to create distinctive and successful new communities that respond to the local context. They will need to be integrated into the existing communities and land uses that surround them, whether this be the flourishing town centres at Long Eaton and Stapleford, shopping opportunities at Chilwell Retail Park, or the Attenborough Nature Reserve. **Development must protect and enhance** the valued local assets that already exist, while responding to the constraints and opportunities. Development will need to be influenced by the area's unique and special characteristics, ensuring that it creates a strong sense of place that is recognisable and familiar to existing residents and welcoming to new ones.

This section sets out the existing context for the sites around a range of key themes. These are then drawn together to present a series of constraints and opportunities that will need to be considered as part of any development proposals coming forward within the Masterplan area.





## EXISTING LAND USES

The Masterplan area includes two separate but closely related sites - Toton and Chetwynd Barracks.

**Chetwynd Barracks** is owned by the Ministry of Defence. The Government has announced that the site is no longer required for national defence purposes, and it will therefore be decommissioned and made available for redevelopment within the coming years. The site is previously developed, with a range of buildings reflecting its military use, including large hangar-style buildings, administrative buildings and military practice areas. There are also two clusters of service family accommodation within the Barracks, with around 180 dwellings, which will be retained and sensitively integrated with the new proposals. Other parts of the site are open, having previously been cleared of buildings.

The site includes a number of existing natural and historical assets, which are currently inaccessible to the public by virtue of the site's military use. Providing new linkages to these for residents in surrounding neighbourhoods is a key opportunity. The site's military use results in a legacy of ground contamination which will need to be addressed as part of the planned redevelopment in accordance with Policy 19 of the Part 2 Local Plan.

Topographically, the site is split into two parts. The south is generally flat, at around 35m above sea level, and is where the large hangar-style buildings are located. The north of the site comprises the northern slope of the wide Trent Valley, and rises relatively steeply uphill to elevations between 65-75m above sea level.

Toton has a more varied mix of existing land uses. It is divided into two parts by the existing Erewash Valley Railway Line. To the east of the railway line the site primarily consists of open arable farmland, although there are several scrap yards and a boarding kennels on Bessell Lane adjacent to the railway line. The Toton Traction Maintenance Depot complex (TMD) and Toton Sidings comprise the majority of remaining land at Toton. The TMD is situated west of the railway line, with Toton Sidings straddling the railway line both east and west. The TMD and Toton Sidings include a significant amount of active rail infrastructure as well as some underutilised land, no longer required to support operational needs.

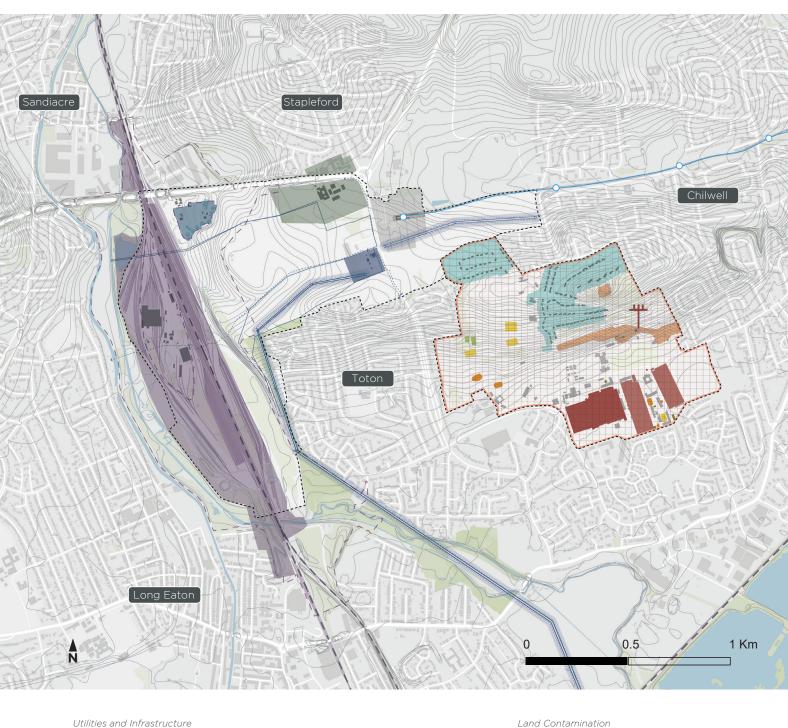
High Speed 2 is planned to be routed along the existing railway corridor on a north-south alignment. This could result in the clearance of underutilised parts of Toton Sidings, as well as some of the employment uses along Bessell Lane. Any relocation of the operational TMD (unaffected by High Speed 2) would be subject agreement with the depot operator, the need for any such proposals to be viable and on appropriate relocation sites being identified and secured. A further relocation feasibility study will be commissioned to explore this matter further. Any proposals coming forward on former railway and scrap yard land outside of the High Speed 2 Hybrid Bill process will need to consider and address potential ground contamination in accordance with Policy 19 of the Part 2 Local Plan.

There are several major pieces of infrastructure within the Toton site. These include sewage treatment works, a major electricity substation and both high and low voltage connecting pylon routes. To the east of Toton Lane, is the Toton Lane terminus of Nottingham's tram system (NET) and its 1,400 space park and ride car park. As with the TMD, any relocation of these infrastructure assets would be subject to agreement with operators, the viability of such proposals, and appropriate relocation sites being identified and secured.

The Toton site boundary includes the majority of the existing George Spencer Academy – a large secondary school which straddles the A52. It is not yet known whether the pupil yield arising from the planned development will need to be accommodated through expansion of the school, or other schools locally. However, through discussions with the Spencer Academies Trust it is understood that there are no current plans to relocate George Spencer Academy. That said, there may be opportunities for the school to be relocated in the future, subject to such proposals being viable. The Masterplan therefore needs to ensure it does not preclude this possibility and provide flexibility in this regard.

Planning permission already exists within the land to the west of Toton Lane for up to 500 homes, plus supporting community infrastructure and retail. However, the Masterplan has been produced based on the assumption that alternative plans will now come forward.

remaining land at Toton. The TMD is situated west of the railway line, with Toton Sidings straddling the railway line both east and west. The TMD and Toton Sidings include a significant amount of active rail infrastructure as well as some underutilised land, no longer required to support operational needs. The TMD and Toton Sidings include a significant amount of active rail infrastructure as well as some underutilised land, no longer required to support operational needs. The TMD and Toton Sidings include a significant amount of active rail infrastructure as well as some underutilised land, no longer required to support operational needs. The TMD and Toton Sidings include a significant amount of active rail infrastructure as well as some underutilised land, no longer required to support operational needs.



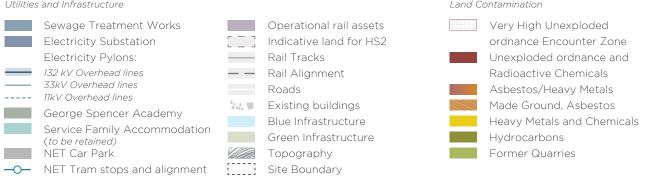


Fig 10. Existing Land Uses

# EXISTING COMMUNITIES, DESIGN & CHARACTER

Toton and Chetwynd Barracks are surrounded by a number of existing communities, in both Nottinghamshire and Derbyshire. Integrating new development with these, and making the most of their existing identity, character and facilities, will be crucial to ensuring that development results in the creation of successful new places. These surrounding communities, and the Masterplan area, are also characterised by their relationship with strategic blue and green infrastructure assets of the Erewash and Trent Valleys. This includes nationally and locally significant ecological assets such as Toton Fields Nature Reserve, Manor Farm Nature Reserve and Attenborough Nature Reserve. Integrating the new development into this wider natural landscape will be key.



Chilwell (Nottinghamshire) to the east of the Masterplan area is a primarily residential suburb, comprising a mix of inter-war and postwar development, in addition to Chilwell Retail Park. It includes a number of 'one-sided' streets which adjoin the secure military fence around Chetwynd Barracks. Decommissioning provides opportunities to create new interaction and linkages between the existing and new development.



Stapleford (Nottinghamshire) and Sandiacre (Derbyshire) are situated to the north of the Masterplan area, beyond the A52 dual carriageway. They retain a more independent character as towns in their own right, with a wide range of retail and community facilities. They will benefit from linkages to new development within the Masterplan area and to High Speed 2, as recognised in Stapleford's Town Investment Plan, and its proposed Cycle Super Highway network linked to the East Midlands Hub Station.

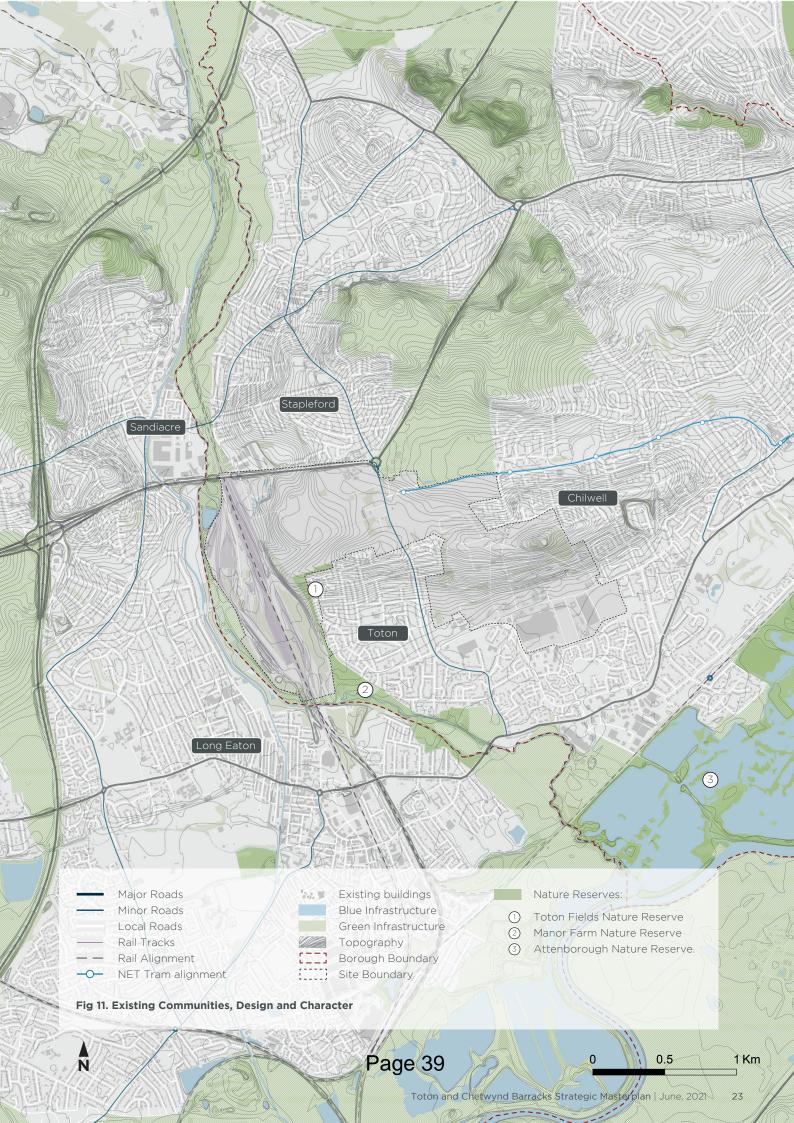


**Toton** (Nottinghamshire) to the south of the Masterplan area, is a suburb largely comprising late 20th century residential estates with some 'out of town' retail provision, including a large Tesco superstore on Swiney Way. Toton will be adjoined on three sides by new development providing fantastic access to new opportunities; care will be required to ensure that new development provides a sensitive relationship to existing homes.



Long Eaton (Derbyshire) is situated to the west and south-west of the Masterplan area. It has a thriving town centre, and strong manufacturing heritage which has left a legacy of historic mill buildings along the Erewash Canal. The town is well placed to benefit from linkages to new development within the Masterplan area and to High Speed 2, which is also recognised in Long Eaton's Town Investment Plan.

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# MOVEMENT, ACCESS AND CONNECTIVITY

Toton and Chetwynd Barracks benefit from good access to strategic transport networks – notably the A52 (linked to Junction 25 of the M1 a short distance to the west), A6005 Nottingham Road corridor and proximity to Nottingham's high-frequency NET tram system.

However, these strategic transport networks plus the Erewash Valley Railway Line have resulted in Toton and Chetwynd Barracks being severed from the wider area, resulting in the sites becoming inaccessible particular by walking, cycling and wheeling.

Within the highway network, the only north-south route through the Masterplan area is the relatively congested Toton Lane/
Stapleford Lane corridor where Bardills Island has particular capacity challenges; there are no east-west highway routes. This means that Chilwell and Long Eaton are particularly isolated from parts of the Masterplan area.

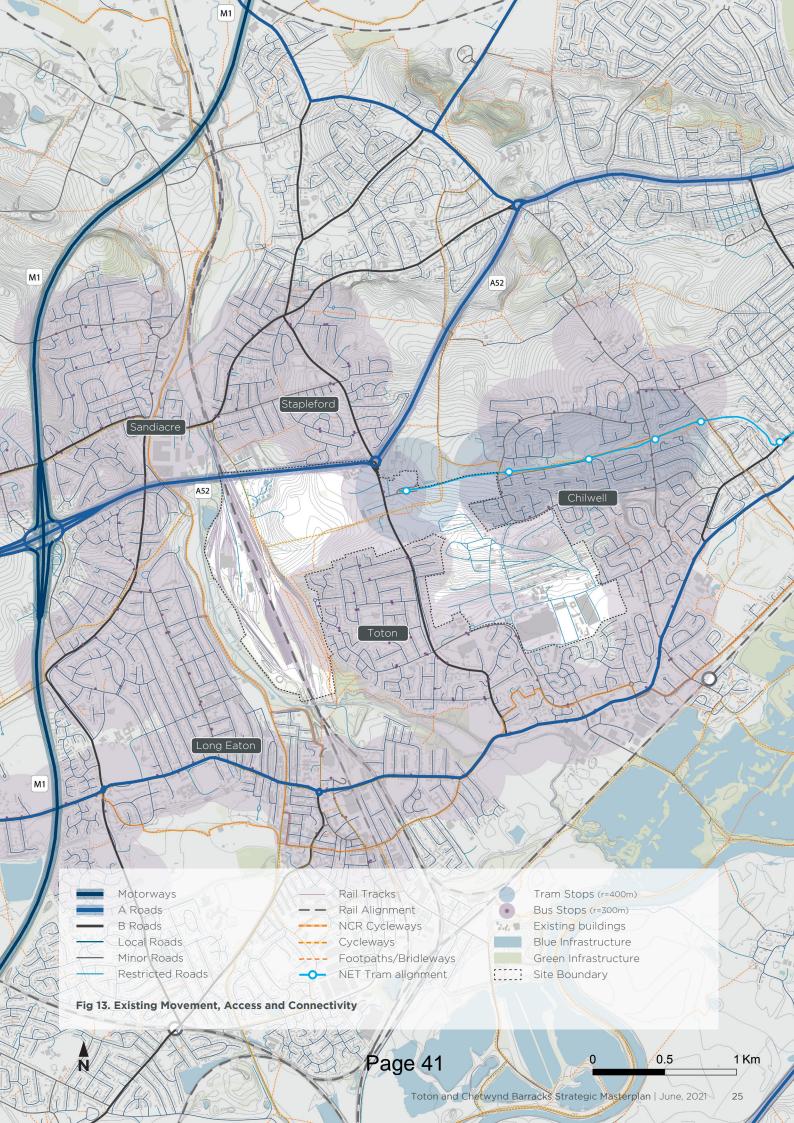
There are a number of other dead-ends and restricted access points into the Masterplan area including Bessell Lane, tthe access into Toton TMD to the west of the Erewash Valley Railway Line, and into Chetwynd Barracks from Swiney Way (south) and Chetwynd Road (east).

There are existing walking, cycling and wheeling routes through Toton; and along the Erewash Canal (including National Cycle Network Route 67) that do not cross the Erewash Valley Railway Line. Chetwynd Barracks is inaccessible on foot or by bike because of the current military uses.

Existing bus and tram stops provide access within acceptable walking distance (300m and 400m respectively) to the edges of each site. The lack of through routes mean the centre of each site is outside these catchments. There are opportunities to improve accessibility to the centres through a combination of public transport improvements.



Fig 12. Existing Movement Network



# GREEN AND BLUE INFRASTRUCTURE

Toton and Chetwynd Barracks benefit from proximity to a wide range of green and blue infrastructure assets – both within the sites themselves, and as part of wider networks beyond. Broxtowe Borough Council's Green Infrastructure Strategy defines this as "a network of living multi-functional natural and semi-natural features, green spaces, rivers, canals and lakes that link and connect villages, towns and cities" and "a network that provides multiple benefits for people, wildlife and local communities".

Within Chetwynd Barracks, existing assets include woodland and other mature trees (notably Hobgoblin Wood to the north-east of the site), the memorial gardens around the Grade II listed Shell Factory Memorial, and playing fields, sports facilities and the sports pavilion to the south of Chetwynd Road. Policy 3.1 of the Part 2 Local Plan requires that these facilities are retained and enhanced, making them accessible to the surrounding community for the first time. Chetwynd Barracks also includes some areas of historical woodland which have since been cleared. Proposals could seek to bring back these areas of woodland and incorporate them into the design of the wider green infrastructure network.

Chetwynd Barracks does not currently have any significant blue infrastructure assets. A culverted watercourse runs along the southern site boundary and its de-culverting would help create a sense of place in that part of the site.

The key existing asset at Toton is Toton Fields Local Nature Reserve, which is partly within and partly outside the Masterplan area. This forms part of the wider Erewash Valley green and blue infrastructure network, connecting to the River Erewash and Erewash Canal which run south towards Attenborough Nature Reserve and the River Trent, and north towards Sandiacre and Stapleford. Elsewhere within Toton there are some small wooded areas, Field Lane Open Space, as well as areas of playing fields associated with the George Spencer Academy secondary school.

The presence of watercourses leads to some areas of flood risk within both sites, along the southern boundary at Chetwynd Barracks, and the western edge of Toton. Proposals for development will need to include appropriate flood and surface water mitigation in accordance with Policy 1 of the Part 2 Local Plan to ensure development is appropriately protected from flood risk.

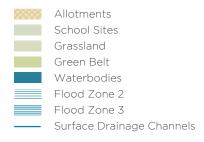
Toton Fields Local Nature
 Reserve

 Field Lane Open Space

 Field Close Open Space
 Hobgoblin Wood
 Hill Close Open Space
 Memorial Garden
 Chetwynd Barracks Sports

 Ground





Historical Watercourse
Active Transport Routes
Roads
Rail Alignment
Existing buildings
Topography
Site Boundary



# THE HISTORIC FNVIRONMENT

Chetwynd Barracks' long military heritage has resulted in an interesting and valued historic environment within the site. The site was first developed as the Chilwell National Shell Filling Factory during the First World War, which was largely destroyed in a 1918 explosion in which 134 people died. The Grade II listed memorial to the explosion, is a key focal point within the site, and is surrounded by memorial gardens.

After the First World War, the site was redeveloped as Chetwynd Barracks. Whilst many of the buildings constructed since that time are of limited heritage interest - and there are no other listed buildings on the site - several buildings are nevertheless worthy of retention in future development as military heritage assets. Their retention will help to provide character to new development and create a sense of place.

Whilst the initial development of Toton Sidings was undertaken in the mid-19th century, the remaining railway infrastructure is utilitarian in nature and of no notable heritage value. There are no designated or non-designated heritage assets elsewhere at Toton.

The existing communities surrounding the Masterplan area include several Conservation Areas and Listed Buildings, with particular clusters in Stapleford, Sandiacre and Long Eaton, and along the Erewash Canal.

- National Shell Filling Factory memorial
- Former Red Cross nurses building
- 23 Woodside House
- Williams Barracks/Press House
- **Command Centre**
- Former Munitions Depot













Fig 15. Built heritage holding a degree of historic interest

National Shell Filling Factory memorial, the Former Red Cross nurses building (building 137), Woodside House (101), Williams Barracks/Press House (102), Command Centre (125), and the Former Munitions Depot (157)





Fig 16. Existing Historic Environment

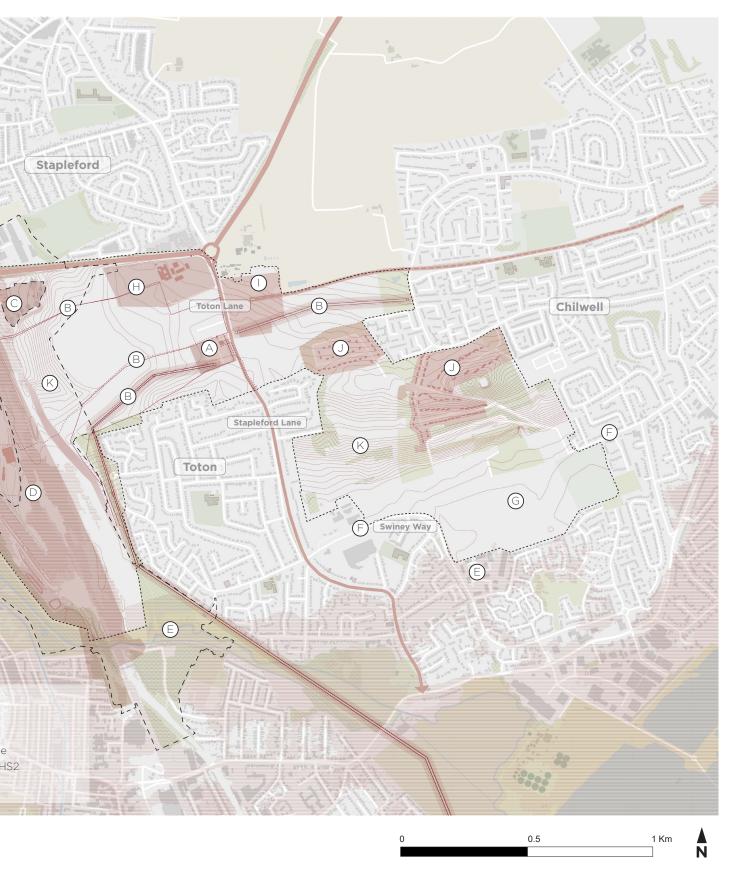
# SUMMARY OF CONSTRAINTS

The previous pages have identified issues that could be constraints to future development. and which will shape the way in which proposals at Toton and Chetwynd Barracks are brought forward. None of the identified constraints will prevent development from taking place, but are issues that will need to be navigated. The approach to dealing with these constraints is set out in further detail in Section 3 of the SPD.

- (A) Electricity substation
- (B) Electricity pylons
- (C) Wastewater treatment plant
- Operational rail assets including Toton
   Sidings and TMD
- E Blue infrastructure assets including the River Erewash and Erewash Canal and associated flood risk
- E Limited access points into Chetwynd Barracks
- Potential contamination from previous military uses
- (H) George Spencer Academy secondary school
- NET Toton Lane Tram stop and park and ride car park
- Retained service family accommodation
- Steep topography in parts of Toton and Chetwynd Barracks



Fig 17. Constraints Mapping



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# SUMMARY OF OPPORTUNITIES

The previous pages have identified potential opportunities which development at Toton and Chetwynd Barracks can help to realise. These are explored further in Section 3 of the SPD and have been used to inform the overall vision for development in the Masterplan area, and key development principles.



#### Net zero carbon development

As new exemplar communities able to harness new building and systems technologies and also well connected to world-class public transport networks and active travel routes, there is an opportunity to bring about highly sustainable net zero carbon development.



#### Biodiversity and nature recovery

Toton and Chetwynd Barracks boast a number of fantastic existing natural assets. Development proposals can protect and enhance these, as well as creating new habitats to ensure biodiversity net gain, support local nature recovery and achieve the sequestering of carbon.



Boosting connectivity through world class connectivity High Speed 2 and the other public transport improvements will provide game-changing connectivity for residents and businesses, to national, regional and local destinations. The Government's Integrated Rail Plan, expected to be published in Spring 2021, will provide further details on the proposals for High Speed 2 in this area. Its findings will be considered in the development of the Strategic Masterplan.



#### Connecting existing communities

Development will enable communities surrounding Toton and Chetwynd Barracks to be directly connected, some for the first time ever. This provides an opportunity to embed a street-based framework that encourages walking, cycling and wheeling.



### Providing new homes for local people

The Part 2 Local Plan has established that the overall capacity for both sites is around 4,500 homes. The homes can be different types and sizes, helping to meet local needs for years to come. There is also an opportunity for Toton and Chetwynd Barracks to provide new innovative models for living including in relation to the types of accommodation offered and the construction methods used.



# New schools, community and health facilities Existing facilities are at capacity in the

Existing facilities are at capacity in the local area. The development provides the opportunity to deliver new facilities to meet the needs of local people and new residents.



Maximising existing assets and integrating them into development Integrating existing assets into the proposals will help to provide distinctive places that respond to the local context. At Chetwynd Barracks there is a wealth of interesting historical assets, such as the National Shell Filling Factory memorial and military buildings, which can provide focal points for development. Across both sites, the existing green and blue infrastructure assets provide a locally specific context which can

inform the character of the development.



#### New job opportunities for residents

Employment uses on the sites can facilitate a range of jobs across all skill levels in growing and new sectors, both for local people and new residents. This will help to boost the East Midlands economy, and drive up aspiration, skills, productivity, and prosperity for everyone.

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# **Vision and Principles**

# STRATEGIC PLACE VISION FOR TOTON AND CHETWYND BARRACKS

Drawing on the aspirations set out in the supporting text to Policy 3.2 of the Part 2 Local Plan, further visioning work was undertaken. It has been informed by further work undertaken in support of the East Midlands Development Corporation programme, the analysis presented in Section 2 on opportunities and constraints and the feedback received to the engagement in autumn 2020. A strategic vision has been developed for Toton and Chetwynd Barracks.

The public transport improvements planned at make Toton and Chetwynd Barracks will make these sites some of the best-connected places in the country. We must make the most of this opportunity and ensure local residents reap the benefits.

Using its unrivalled connectivity, Toton and Chetwynd Barracks will be a new destination for an exciting range of employment opportunities, which complement rather than competes with nearby communities. Toton will also be an internationally significant exemplar net zero carbon mixed-use community that showcases next generation living.



Fig 18. Illustrative image showing the possible future places and spaces that could be brought forward at Toton and Chetwynd Barracks

We imagine a station set in a park, connecting rail, tram and road systems into local cycling, walking and wheeling networks. Development will help to reconnect surrounding communities that have been separated for generations through new active travel links; and digital connectivity. Those communities will be provided with access to the opportunities on each site – the thousands of new jobs, homes, community, leisure and recreation facilities – ensuring that existing residents, as well as the new communities, can substantially benefit from the development.

Toton and Chetwynd Barracks will showcase new clean and green models of development, with living, working and learning all overlapping. This will allow us to fulfil our ambitions to deliver pioneering net zero carbon communities. A mix of new homes will be provided that have something for everyone (in terms of size, tenure, accessibility), creating a diversity of place, all of which will be set within a landscape that positively contributes to the health and wellbeing of new residents and existing communities.

Whilst there will be change, we will ensure that the assets of the existing place are protected and enhanced, recognising their importance in retaining local identity and in creating a sense of place. Military heritage will be celebrated, becoming a focal point for characterful development. Important, existing spaces, such as Hobgoblin Wood and Toton Fields Local Nature Reserve, will continue to anchor the future place, with access to them improved so that they can be enjoyed by all.

The unique opportunities at Toton and Chetwynd Barracks will be harnessed to create a next-generation community, and a beacon for innovation. A pioneer for great placemaking, it will showcase new clean and green ways of living, working and learning including as an internationally significant exemplar net zero carbon community. The development will provide unparalleled connectivity through new public transport, digital infrastructure and walking, cycling and wheeling links. The unique history of the area and the diverse landscapes of the Erewash river valley will support the creation of a place rooted in its past but looking to the future.



# WHAT IS A NET ZERO COMMUNITY?

Achieving net zero requires changes to the built environment beyond individual buildings. It requires consideration of how different elements and 'systems' that contribute to our places can be de-carbonised. Whilst technological advancements will assist with the transition to net zero, this alone will be insufficient.

What is designed and built now will leave a long-lasting legacy. Therefore, it is critical that the Masterplan embeds key design principles that will influence and facilitate the transition to net zero through the built and natural environment as well as supporting the behavioural change required.

The concept of net zero continues to evolve as new research emerges and new technologies are developed. There is no agreed definition of net zero.

The term 'net zero' has often been used most in relation to assets (e.g. buildings or companies), with a clearly defined boundary and associated sphere of influence. In this context, a net zero

energy building or development produces as much energy as it consumes over a defined period. Alternatively, a net zero carbon development is where construction, embodied and operational carbon emissions are balanced or offset development wide so that annually, the total net carbon emissions are equal to

A net zero community extends beyond specific buildings or individual plots and therefore these existing definitions do not neatly align with the Council's aspirations.

The Council recognises that this is an area where progress needs to be made now, yet at the same time, a feasible and viable route to achieving a net zero community does not currently exist. Planning applications should therefore seek to maximise their contribution to supporting the transition to net zero. In doing so, they should accord with Local Plan policies including Policy 1 of the Aligned Core Strategy.

The Council will be further exploring the following matters to enable a route map to be established to support realisation of a net zero community.

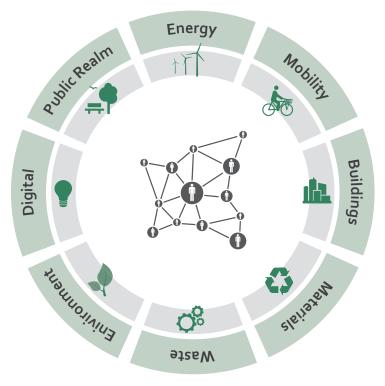


Fig 19. Systems within a community

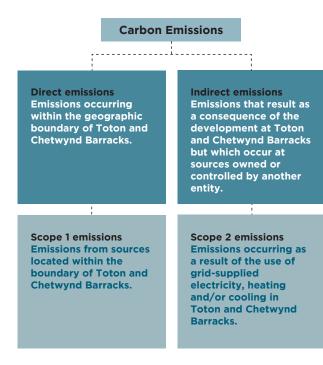


Fig 20. Considerations for a net zero community

Defining Net Zero. More clarity is needed on the emissions that are included in the 'net zero' equation. Development proposals should be considering Scope 1 and Scope 2 emissions, with consideration given to how Scope 3 emissions can be minimised.

Aligning net zero thinking with other placemaking priorities. Delivering an exemplar net zero community means creating a place that is liveable, inclusive, sustainable and resilient to all who live, work, visit and enjoy it. Interventions required to achieve net zero often provide gains across one or more of liveability, inclusivity, sustainability and resilience and vice versa.

Identifying interventions to all built environment 'systems'. To achieve a net zero community will require change across all the 'systems' which contribute to and enable places to function and thrive. At this masterplanning stage, significant emphasis has been given to how urban design, mobility and landscape systems can support the transition to net zero carbon. Further consideration needs to be given to the other five systems and how they integrate and support one another.

Barracks.

Net zero and the development lifecycle. The development lifecycle presents different opportunities to consider de-carbonisation. These include the following:

- (a) net zero construction and associated embodied carbon:
- (b) an operational net zero community, based on the anticipated carbon performance of buildings or other systems; and
- (c) a community whose carbon consumption is low because its users are carbon responsible and reduce contributions to carbon emissions through the everyday choices and behaviours they exhibit.

The most effective means to transition to net zero at each of these stages will need to be considered further, including the role of offsetting.

#### A Net Zero Community **Net Zero objectives Community objectives** Inclusive Liveable A place which enables A place where The process of reducing the carbon everyone to contribute the quality of the emissions associated to, and benefit from environment and the economic growth, facilities provided with construction. meets the health and operation and user delivering greater prosperity and equity wellbeing needs of consumption within a across the community. residents. **Scope 3 emissions** Carbon Offsetting Sustainable Resilient All other emissions A method of A place which meets A place which has the that occur outside the compensating for the needs of present capacity to survive, site boundary as a carbon emissions from adapt and thrive in generations without result of the activities one source by reducing compromising the the face of stresses or in Toton and Chetwynd emissions from a ability of future shocks experienced. source generations to meet elsewhere. their own needs.

# DEVELOPMENT PRINCIPLES FOR TOTON AND CHETWYND BARRACKS

We have identified eight development principles, which will provide the framework for realising the aspirations set out in our vision for Toton and Chetwynd Barracks. Where appropriate, these draw on the 10 principles of good design set out in the National Design Guide. It is expected that planning applications will demonstrate how they have integrated these principles into the design of new development.



# 1. Net Zero Communit

Integrate the carbon devel of the developroposed, me materials use



# 3. High-Qu Public Spa

Deliver a com and public sp wellbeing and accessed by The spaces sh built develope existing open landscape, an achievement



# 5. Human Spaces

Create liveable neighbourhood around street ensure new a access local fito-day needs wheeling.



# 7. Jobs and

Create the co of jobs across and new sect and new resid the anchor of Campus.

# Carbon

principles of net zero opment through the layout pment, technologies ethods of construction and d.

# ality Network of ces

prehensive network of open aces for leisure, health and a recreation, which can be walking, cycling and wheeling. I nould be integrated with ment, provide connections to spaces including the wider d support wildlife corridors/of biodiversity net gain.

## Scale Streets and

e and legible
ods that are structured
s and public spaces and
nd existing residents can
acilities to meet their daythrough walking, cycling or

### d Skills for All

nditions to provide a range all skill levels in growing ors, both for local people dents. This includes through ecupiers of the Innovation



# 2. Locally Specific Sense of Place

Create distinctive and recognisable places, which complement and enhance the existing qualities of the sites. This should include integrating the new development into its wider landscape and enhancing the military heritage of Chetwynd Barracks.



# 4. Well Connected Place

Create a vibrant interchange and focal point around the East Midlands Hub Station providing a distinctive sense of arrival to the area. This should be complemented by world class public transport, active travel and digital connectivity, which link existing and new communities to the station and each other and reduce reliance on private vehicles.



### 6. Vibrant Mix of Uses

Support great placemaking by mixing uses and forms of development throughout the sites that provide a range of homes, jobs and community facilities that meet local needs and which existing communities and new residents can access.



## 8. New Models of Living

Pioneer new and innovative models of development which meet the range of housing needs of the local area, support the transition to net zero, integrate living, working and playing and adopt new approaches to community ownership/stewardship in their maintenance and management.

### KEY FIXES

Section 1 of the document notes that a series of fixes are contained within the SPD that are consistent with Local Plan policy requirements.

Some of the fixes are spatial in nature and comprise site features that will be retained or will remain functional once the proposed development is delivered. These assets have been excluded from the developable area. Planning applications must demonstrate how they have responded to these fixes and sensitively integrated the assets into any proposals.

Other fixes have been informed by policy requirements set out in the development plan that are not spatially specific about how they should be accommodated in the proposals for Toton and Chetwynd Barracks. They are typically defined by reference to a prescribed amount of land for certain facilities or uses. These requirements have informed the layers set out in the following sub-sections of the SPD, and where appropriate, are further referenced in Section 4.

Policy 3.2 Part D, xxiii) seeks the off-site relocation of the electricity sub-station, sewage treatment works and railway assets located either side of the railway subject to agreement with the relevant operators, the viability of such proposals and appropriate relocation sites being identified and secured. Based on the further work undertaken in support of this SPD, which has included further discussions with landowners and statutory undertakers, it has been concluded that it will not be viable to re-locate the electricity sub-station or sewage treatment works. They are therefore reflected in the list of fixes. However, to ensure the creation of a high-quality place, to maximise the amount of land available for development and to accord with Part A, vi) of Policy 3.2, undergrounding of the high voltage electricity cables at the south of the site will be required.

The operational railway assets west and east of the Erewash Valley Railway Line are owned by Network Rail and a rail depot operator. It is intended that affected Network Rail assets will be re-located as part of the proposals being brought forward for High Speed 2. The Toton Traction Maintenance Depot complex (TMD) owned by a rail operator will only be re-located subject to an appropriate relocation site being identified and secured, and these proposals being demonstrated to be both feasible and viable. In the event that relocation of the TMD cannot be secured, its ongoing operation will be protected. These matters will be considered by the East Midlands Development Corporation programme, working in partnership with the rail depot operator and other local partners. Therefore, this SPD contains proposals which set out what could be achieved if the railway assets are re-located. It also includes guidance on how development should have regard to 'agent of change' principles which will ensure that any development in the vicinity of existing railway assets is compatible with their ongoing operation. These operational railway assets are shown in the map of existing land uses on page 21.

The Hybrid Bill for High Speed 2 will make appropriate provisions for the construction and operation of a high speed railway line, railway station, road access, associated car parking and other ancillary facilities.

The NET tram stop at Toton Lane is adjoined by a large car park. Whilst the principle of consolidating the car park would be supported (for example by providing a multistorey car park that frees up further land for development), discussions with Nottingham City Council as the owner of the tram network suggest that this is unlikely to be viable at present. The car park will therefore need to remain in its current configuration until a viable scheme comes forward.

Fig 21. Traction Maintenance Depot at Toton Sidings

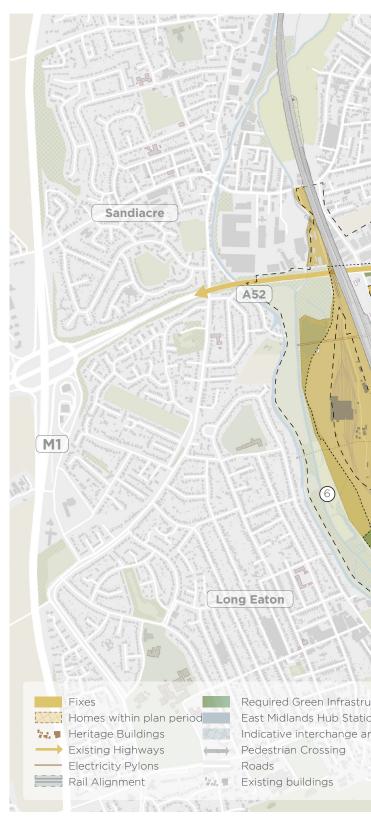


#### Fixes

- (1) Existing highway network.
- 2 Existing NET tram stop and associated car park at Toton Lane.
- (3) Electricity sub-station
- 4 High Speed 2 proposals including the railway alignment, station and car parking locations.
- (5) Low voltage electricity pylons.
- (6) Existing green and blue infrastructure assets.
- (7) Retained service family accommodation.
- (8) Sewage treatment works.
- (9) Toton Sidings and TMD (until re-located).

### Other Policy Requirements

- A The Part 2 Local Plan defines an area within Toton where at least 500 homes must be delivered within the plan period to 2028.
- B Policy 3.2, Part D, i) of the Part 2 Local Plan requires that space is provided for an expanded or re-located George Spencer Academy including a new primary school. Modelling and forecasting is being updated by the Local Education Authority to establish the capacity of existing secondary schools in the Broxtowe South School Planning Area. It is therefore not yet known whether they can accommodate the pupil yield from new development. A flexible approach will therefore be taken to the future expansion or relocation of George Spencer Academy. Land is required for two new primary schools; one at Toton and one at Chetwynd Barracks.
- Policy 3.2, Part D, ii) of the Part 2 Local Plan requires that space is provided for a relocated Leisure Hub with space for a leisure centre including an indoor sports centre and 25m swimming pool and outdoor sports pitches. Wider decisions about the future leisure strategy for Broxtowe will be made later in 2021. The Masterplan will make provision for this Leisure Hub, if required.
- Policy 3.1, Part 6 and Policy 3.2, Part D, iii) of the Part 2 Local Plan require that a new medical centre is provided within the Masterplan area
- (E) The supporting text to Policy 16 of the Aligned Core Strategy (at paragraph 3.16.9) requires that the proposals at Toton include a minimum of 16 hectares of Page 58 infrastructure.



Location of HS2 station, railway, access roads and other ancillary dev aspirations for the area, and it is not depicting any committed plans f

Fig 22. Fixes



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# LAYER: GREEN INFRASTRUCTURF

#### Approach

The provision of a comprehensive and highquality network of green infrastructure is a central part of our vision and key development principles for Toton and Chetwynd Barracks. Our approach focuses around three elements:

- retaining, and where appropriate, enhancing existing open spaces;
- providing new high quality, multi-functional open spaces within the sites to meet the needs of local people and new residents;
- delivering new and improved walking, cycling and wheeling links into, out of and within the sites to increase access to the green infrastructure network including key assets beyond the Masterplan area.

The open spaces and other green infrastructure assets that make up the network will function differently. This will depend on a range of factors including the nature of existing open spaces and the types of new spaces needed, whether the open spaces are public, communal or private spaces, and the character of different parts of the sites.

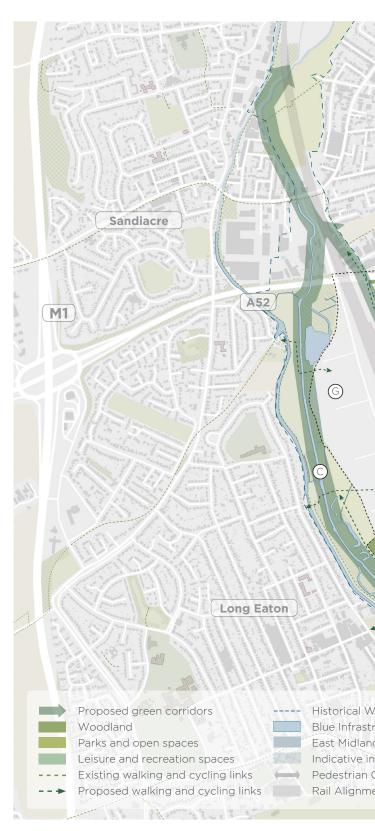
We have taken an integrated approach to developing the green infrastructure network, combining it with streets, walking, cycling and wheeling routes. This will create high quality spaces and attractive and usable links, whilst ensuring sufficient land is available for development.

# Existing Open SpacesToton SidingsToton Fields Local Nature Reserve

- Field Lane Open SpaceField Close Open Space
- 4) Field Close Open Spa
- ⑤ Hobgoblin Wood
- 6 Hill Close Open Space
- Memorial Garden
- 8 Chetwynd Barracks Sports Ground

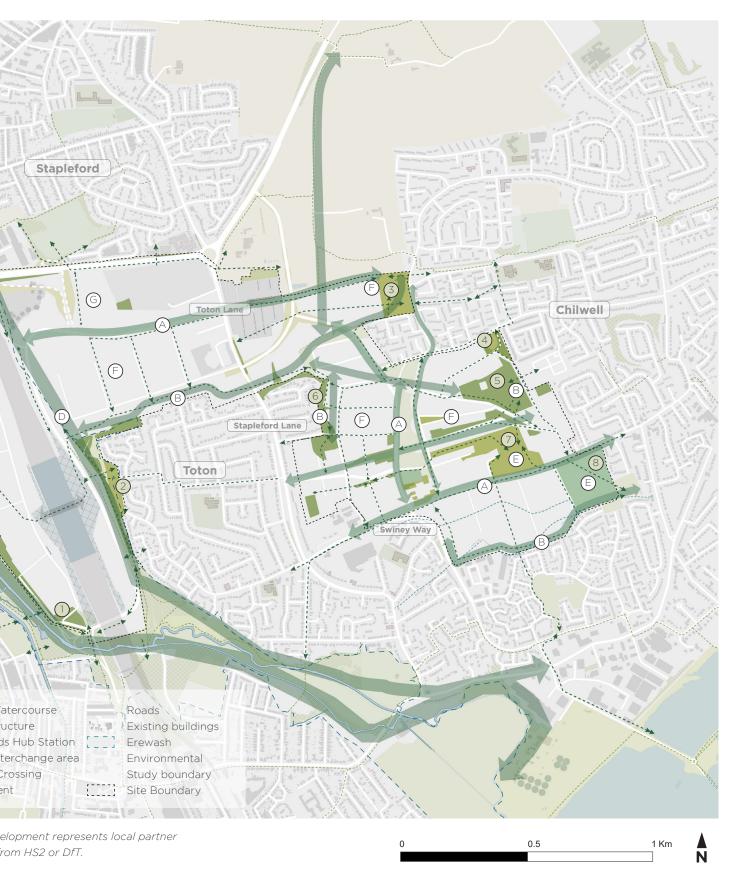
#### Typologies:

- (A) Urban Boulevard
- Wildlife Corridor
- © River Corridor
- Railway Corridor
- District Park
- © Local Park and Open
- © Innovation Campus Landscape



Location of HS2 station, railway, access roads and other ancillary dev aspirations for the area, and it is not depicting any committed plans f

Fig 23. Proposed Green Infrastructure Framework Plan



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#### Green Infrastructure Framework Plan

Policies 3.1 and 3.2 of the Part 2 Local Plan identify specific green infrastructure assets which should be retained as well as locations where introducing new green infrastructure links or enhancing existing ones is considered to be appropriate. Policy 28 of the Part 2 Local Plan sets out general requirements around green infrastructure provision through new development including the need for development to take reasonable opportunities to enhance existing assets, and not result in the loss or harm of existing assets unless the benefits of development are demonstrated to outweigh this. Policy 31 of the Part 2 Local Plan sets out requirements around the protection and enhancement of biodiversity, including the need for biodiversity net gain in new development.

These policy requirements, along with the following design principles, have informed the Green Infrastructure Framework Plan:

- providing recreational opportunities in easy reach of all parts of the sites for both local people and new residents, to make Toton and Chetwynd Barracks attractive places to live, work and visit;
- improving walking, cycling and wheeling links to and between existing and new open spaces;
- retaining and enhancing habitats for wildlife that live in or migrate through the sites, with detailed specific measures (such as bat boxes) required to achieve biodiversity net gain to be determined through individual planning applications;
- designing the assets to be capable of taking on a role in carbon sequestration and mitigating the effects of climate change such as urban heat island effect;
- integrating existing water features such as canals and rivers;
- providing appropriate flood and surface water mitigation, including the provision of SuDs as appropriate; and
- considering adjacent land uses to ensure good placemaking including ensuring all parts of the green infrastructure network benefit from natural surveillance so that they do not become a potential target for antisocial behaviour.

In parallel with the development of the Masterplan, work has been undertaken on an Erewash Environmental Study. This sets out more detailed proposals to deliver a new park of regional significance along the Erewash Valley, tying together a number of existing assets with new green infrastructure. The study area is shown on the Framework Plan. Development proposals at Toton will be expected to reflect these proposals and, where possible, assist in their delivery including through developer contributions as appropriate.

Key elements of the green infrastructure network include:

- retaining and enhancing existing green infrastructure assets (see the Framework Plan for those assets that should be retained as part of any proposals) and corridors including around the eastern and northern areas of Chetwynd Barracks and along the Erewash Canal and Erewash River Valley;
- providing a new multi-functional green infrastructure corridor to the south of Toton which connects Toton Fields Local Wildlife Site with Hobgoblin Wood (in Chetwynd Barracks) and extends northwards from Toton Fields up to Bessell Lane; and
- delivering a series of new urban boulevards that connect the A52 to Toton Lane, Toton Lane to East Midlands Hub Station and the A52 to Swiney Way.

Fig 24. Former Red Cross Nurses' building and Memorial Garden at Chetwynd Barracks



## Green Infrastructure Typologies

Across the two sites, we have identified seven types of green infrastructure assets that will be provided. This sub-section outlines the 'look and feel' of these assets, the characteristics of which should be integrated into the detailed proposals brought forward as part of any planning application.



### **Urban Boulevard**

Characterised by continuous tree planting, generous footways, cycleways and furniture elements. The boulevards comprise the primary multi-modal links across the sites, facilitating public and private vehicles, modal interchange and active travel links adjacent to, and along, active ground floor frontages.



### **Wildlife Corridor**

Varied environments with natural drainage capacity and high biodiversity and ecological value that create natural links between existing and new green infrastructure assets and communities. In some locations, they may include existing or new woodland. Along the southern boundary of Toton, this corridor will include the back gardens of the new development.



#### **River Corridor**

Green infrastructure associated with the existing river corridor and associated wildlife sites, providing attenuation capacity and recreational amenity, as part of wider proposals in the Erewash Environmental Study to create a new regional park.



# **Railway Corridor**

Continuous linear green infrastructure asset, which will be enhanced by the proposals being brought forward by High Speed 2 Ltd. Proposals are likely to comprise both new planting and sustainable drainage elements.



### **District Park**

Large publicly accessible open spaces that provide a focal point for the developments. They will provide a range of facilities including informal sports and recreational amenities and secure ecological enhancements.



### **Local Parks and Open Space**

Community-scale open spaces, including parks and squares, that provide for day-to-day needs including the opportunity for children's play, sitting out areas and nature conservation.



### **Innovation Campus Landscapes**

Landscape spaces that present good active linkages and a range of amenities that respond to the campus setting.

# LAYER: MOVEMENT

#### Approach

The provision of a safe, accessible and efficient movement network that is well integrated into surrounding communities and provides a choice of sustainable transport modes that meets the needs of those that live, work and play within and near the sites is a central part of our vision and key development principles for Toton and Chetwynd Barracks.

The Part 2 Local Plan requires the Masterplan to take a joined-up, collaborative, cohesive and proactive approach to the planning and implementation of development and infrastructure. This includes the funding and delivery of the movement framework, which needs to be considered jointly across Toton and Chetwtynd Barracks.

#### Movement Framework Plan

Policies 3.1 and 3.2 of the Part 2 Local Plan identify requirements for the movement network, with Map 8 (which covers Toton) identifying potential vehicle access roads, the location of which is indicative. These policy requirements, along with the following design principles, have informed the Movement Framework Plan:

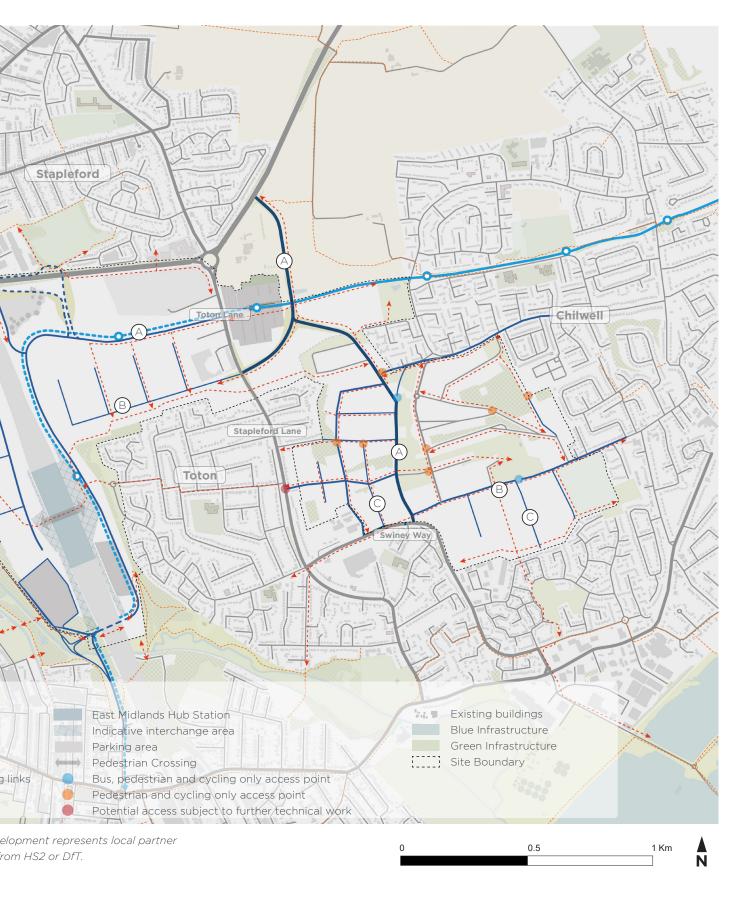
- Considering the combined needs of the two sites including how they interact and the impact of the total quantum of development proposed of the existing highway network.
- Prioritising sustainable transport modes to encourage walking, cycling, and public transport use and to reduce reliance on private vehicles.
- Given the scale of development proposed, that strategic and local routes are facilitated including providing attractive and convenient walking, cycling and wheeling routes through the sites, which connect into existing walking and cycling networks.
- Reducing congestion, thereby improving air quality and associated health and wellbeing benefits.





Location of HS2 station, railway, access roads and other ancillary devaspirations for the area, and it is not depicting any committed plans f

Fig 25. Proposed Movement Framework Plan



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### Relationship with High Speed 2

The proposals for High Speed 2 will be accompanied by improvements to the highway network. Policy 3.2 of the Part 2 Local Plan sets out a series of requirements for High Speed 2, which have informed ongoing discussions with High Speed 2 Ltd and the Department for Transport. The Movement Framework Plan incorporates some key local partner aspirations which have been shared with High Speed 2 Ltd, drawing on the proposals set out in the HS2 East Midlands Growth Strategy. These include

- a dual aspect station facilitating a multimodal transport hub and interchange at the East Midlands Hub Station with bus terminus and taxi rank;
- high speed and classic services enabling onward rail service connections to other principal East Midlands stations;
- primary vehicular access to the East Midlands Hub Station from new junctions from A52;
- provision of circa 3,750 parking spaces accommodated in a multi-storey car park to the east of the station;
- multi-modal underpass to the south of the East Midlands Hub Station to provide access to land west of the railway line and facilitate the NET extension to Long Eaton;
- multi-modal access to/from Long Eaton via Midland Street, to Stapleford via an upgraded Bessell Lane and to Sandiacre via an upgraded private access road; and
- additional active travel links over the railway line with additional connections from Long Eaton over the Erewash Canal and River.

#### Access to/from Long Eaton.

More detailed work is required to establish the nature of any connection between the East Midlands Hub Station and Long Eaton, via Midland Street. This further work should consider all options for connecting Toton to the existing highway network at Long Eaton, with a through-route to the East Midlands Hub Station designed to be unattractive to through-traffic. Design measures could include reduced speed and priority given to the NET. It is also recognised that Long Eaton Green is considered a pinch point on the local highway network; all options should consider the implications of the proposals for this junction and any mitigation measures that may be required.

#### Access to/from Stapleford via Bessell Lane.

Bessell Lane is an important street because it provides the only direct connection between the East Midlands Hub Station and Stapleford town centre and therefore represents an opportunity to provide a local gateway into the Toton site. However, this access point is also at risk of experiencing a significant increase in use by vehicles if relied upon to serve the East Midlands Hub Station. Whilst the High Speed 2 proposals will widen and improve the quality of the street and the junction with the B5010 Station Road, it will remain less suitable for high vehicular flows. Proposals for Bessell Lane should feature a bus gate south of the A52 Brian Clough Way overbridge, to maintain access to existing properties and businesses but remove the potential for significant increases in vehicular traffic on this route. This will also help encourage more local journeys to be made by public transport, or active travel modes by providing a more direct connection when compared to private vehicles.

#### Public Transport, Walking and Cycling

The movement framework embeds sustainable transport choices, including through the following key proposals:

- the NET tram system is extended from its current terminus at Toton Lane to the East Midlands Hub Station before going towards Long Eaton town centre;
- the NET extension, new bus terminus and taxi ranks will complement the East Midlands Hub Station, forming key elements of a vibrant interchange;
- new and extended bus routes will be provided to Toton and Chetwynd Barracks. This includes 'bus gate' restrictions at Bessell Lane and within Chetwynd Barracks to enable buses to serve the site and Chilwell without creating rat-runs for drivers; and
- a comprehensive network of walking, cycling and wheeling routes between Toton, Chetwynd Barracks, existing communities and the East Midlands Hub Station. This includes new links that are aligned with our proposals for the green infrastructure network and the D2N2 Local Cycling and Walking Infrastructure Plan.

It is recognised that gradients throughout Chetwynd Barracks, in particular, may present a barrier to frequent cycling for some. For example, there is an approximate 36 metre level difference between Swiney Way and Vaughan Road. In such instances, the Department for Transport Cycle Infrastructure Design Guidance (LTN 1/20) advises that:

- Steep gradients should be avoided where possible, with alternative routes balanced against directness.
- On steeper uphill gradients, cyclists will require more space and separation from faster vehicles.

Both Readman Road and Highfield Road exceed the desirable maximum length of gradient set out in Table 5.8 of LTN 1/20 and there are few alternate routes with similar levels of directness. Detailed proposals for these cycleways must therefore incorporate segregation from vehicular traffic.

Any proposals should also facilitate the use of e-Bikes recognising that in the UK, we are experiencing strong uptake. E-Bikes significantly reduce the energy exerted on steep gradients and therefore have the potential to improve cycle mode share in areas of presently challenging topography.

#### Highway Network

Whilst we want to create places which are walkable and well served by public transport. there is still a need for roads. They will play a vital role in improving the accessibility of the jobs, services and other facilities to local people and address existing congestion hot spots. Well-designed, multi-modal streets are places for people and form extensions of public spaces, offering high quality environments that integrate soft and hard landscaping elements to create a rich and vibrant environment that provides natural surveillance and a sense of place through the day and night. Evidence prepared by Nottinghamshire County Council in support of the Part 2 Local Plan concluded that no more than 1,000 new homes could be accommodated by the existing highway network, across the two sites, without the need for upgrades. Without such upgrades or improvements, there would be severe impacts on the operation of the highway network, making the proposals unacceptable in planning terms.

The roads and streets identified in the Movement Framework Plan have been informed by the proposals set out in the East Midlands HS2 Growth Strategy and the Access to Toton report (which was informed by the East Midlands Gateway Study and associated modelling referenced in Policies 3.1 and 3.2 of the Part 2 Local Plan).

Access to the Toton site will be provided from the A52 through new roads to the East Midlands Hub Station, and from the east of Bardills Island to Stapleford Lane. This latter route will continue to Swiney Way via Chetwynd Barracks and will help avoid significant increases in congestion on the A52, Stapleford Lane and around Bardills Island. The Local Connectivity Study commissioned in support of this Masterplan concluded that the local junction baseline modelling of the Bardills Roundabout suggests that without this new route in place, the gyratory would operate well above the normally accepted 90% practical reserve capacity in the morning and evening peak hours by 2026.

Funding is currently being sought so that the new route between the A52 and Stapleford Lane can be delivered by the early 2020s. This element of the scheme will be designed to enable this route to extend southwards to provide a new access through Chetwynd Barracks to Swiney Way. Policy 3.1, Part 4d) of the Part 2 Local Plan requires that, as a minimum, the proposals for Chetwynd Barracks should positively facilitate the provision of this route in any planning application. As indicated by paragraph 3.4 which supports Policy 3.1, this requirement relates to the site as a whole. It reflects the fundamental importance of this strategic route in ensuring that comprehensive and cohesive development is delivered across the two sites and that the new development is effectively integrated and accessible from the surrounding local areas. The Council expects any future proposals for Chetwynd Barracks to demonstrate how the aspirations for the new route, informed by the boulevard street typology outlined overleaf, have been embedded in the layout and design of the route and wider transport network as well as the surrounding land uses and building typologies.

In response to Part 4c) of Policy 3.1 of the Part 2 Local Plan, upgraded and new access points into and routes through Chetwynd Barracks will be provided to support its re-integration with surrounding communities. Based on the Local Connectivity Study, multiple points of vehicular access to the site are likely to be required (as opposed to serving the site by a singular access point). In determining the appropriate number of access points, consideration should be given to the effects of potential access points, including on road safety, air quality and congestion.

It may be necessary to provide an access point into Chetwynd Barracks from Stapleford Lane, including potentially opposite Woodstock Road. However, further technical and design work will be required before it can be demonstrated that an access point from Stapleford Lane is necessary and the preferred location along Stapleford Lane results in a safe access point for all road users. As a minimum, this further work will need to:

- establish the potential volume of vehicular traffic generated by by development at Chetwynd Barracks as a whole;
- consider the likely implications of this volume of traffic on individual junctions and the local highway network as a whole;
- consider the potential access points from Stapleford Lane and their suitability to provide a safe access for different modes of transport including pedestrians, cyclists, public transport and private vehicles; and
- identify any mitigation measures likely to be required to accommodate the anticipated volume of traffic, ensure the safe and efficient functioning of the highway network and minimise impacts on residential amenity.

Fig 26. Toton Lane tram terminus and Park & Ride site



#### Street Typologies

Across the two sites, three street typologies have been identified. Whilst the precise nature of each street will differ depending on local conditions, they can broadly be described as follows. These characteristics should be integrated into the detailed design proposals brought forward as part of any planning application.



#### **Boulevards**

Streets that accommodate higher levels of movement, including the connection of vehicular traffic to the existing local highway network. Streets should have a 30mph design speed and limit, include segregated cycle infrastructure, bus priority measures and green infrastructure including street trees. Streets should be enclosed with active ground floor frontages comprising a mix of uses.



#### **Local Streets**

More local streets, that connect primary streets to neighbourhood cells. Maximum 20mph design speed, with segregated cycle infrastructure and green infrastructure including street trees and rain gardens. High-quality modal filters should be implemented to connect secondary streets to existing residential areas. Raised table junctions should be implemented at connections to other streets, with kerb radii kept as tight as possible to induce low turning speeds.



#### **Neighbourhood Streets**

Low traffic streets, with priority of the carriageway given to pedestrians and cycles. Usually implemented as a level surface with no on-street parking. Neighbourhood streets should be social spaces that embrace and promote interaction and play. Vehicular design speed should be no greater than 10mph, with street furniture and green infrastructure employed to create horizontal deflection that reinforces low speeds.

#### Parking

The range of public transport infrastructure to be provided at Toton and Chetwynd Barracks will transform the existing levels of connectivity. consideration has been given to: The extension of the NET and additional bus services will serve shorter distance trips, the new local railway station will serve mid-distance trips and the high speed railway station will serve long distance trips.

This level of connectivity is comparable to a city centre location, and better than many large towns across the UK. Additionally, a series of bus gates are planned across Toton and Chetwynd Barracks, to further improve the attractiveness of local public transport.

A parking strategy will therefore need to be delivered that manages levels of private vehicle • use, with levels of parking that support a shift to public transport and active travel modes.

As part of any planning application, proposals should demonstrate that thorough

- the proposed number of parking spaces provided as part of the development including how essential parking needs such as blue badge holders and visitor parking will be met;
- the mix of formats and configurations of car parking across the development including on-street, rear of building, and shared parking courtyards;
- the use of on-site provision for car clubs/ car sharing or pooling arrangements to reduce the need for individual parking spaces; and
- measures to reduce the propensity for overspill car parking into adjacent neighbourhoods, including the need for Controlled Parking Zones.

#### SPATIAL FRAMEWORK

The Spatial Framework summarises our aspirations for Toton and Chetwynd Barracks. It aggregates the fixes and layers of the proposals to provide a flexible framework against which development proposals can come forward.

#### Green and Blue Infrastructure Proposed green corridors Protected Woodland and Trees Local Nature Reserve Local Wildlife Site Woodland/ Scrub Historical Woodland Location Parks and Open Space Leisure and Recreation spaces Agriculture/Allotments School Sites Grassland Waterbodies Surface Drainage Channels Historical Watercourse Existing Movement Infrastructure Motorway/A road Primary road Secondary road Tertiary road NET route ---- Walking and cycling links Proposed Movement Infrastructure Primary road Secondary road Tertiary road → NET extension --→ Walking and cycling links East Midlands Hub Station Indicative interchange area Parking area Pedestrian Crossing Bus, pedestrian and cycling only access point Pedestrian and cycling only access point Existing buildings Site Boundary



Location of HS2 station, railway, access roads and other ancillary devaspirations for the area, and it is not depicting any committed plans f

Fig 27. Spatial Framework Plan



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# **Character Areas**

# DEVELOPMENT WITHIN EACH CHARACTER AREA

To achieve the proposed aspirations for Toton and Chetwynd Barracks, a series of character areas have been identified within which defined types of development can come forward.

This Masterplan is intended to be flexible, providing an overall framework for development. The character areas therefore do not prescribe precisely what will be built in specific locations but are accompanied by a set of principles on matters such as design and identify. Individual developments within the Masterplan area will need to demonstrate how they have complied with these principles as part of any planning application.

The requirements for each character area should be read in conjunction with the green infrastructure network on page 44 and overall spatial framework on page 58 when developing schemes. Where planning applications do not extend across the entirety of a Character Area, they will need to demonstrate how the proposals will support delivery of the design considerations across the character area as a whole. This is to ensure that the overall development requirements for the Masterplan area as a whole can be met.

# ACCEPTABLE NEIGHBOUR RELATIONSHIPS

The Masterplan does not specify which land uses should be located next to one another, providing flexibility for this to be resolved in the future – either as part of future planning applications, or by the East Midlands Development Corporation programme (and the Interim Vehicle, EM DevCo Ltd). Proposals will need to demonstrate how they comply with Policy 19 of the Part 2 Local Plan, ensuring that development identifies potential nuisance issues and addresses impacts accordingly.

This applies to the impacts of development within the Masterplan area on existing communities, as well as new development within the Masterplan having regard to existing and committed future sources of noise, light and odour in accordance with the 'agent of change' principles set out at paragraph 182 of the National Planning Policy Framework. This requires that existing businesses, uses and operations should not have unreasonable restrictions placed upon their operation as a result of development permitted after they were established - this includes businesses, uses and operations which are proposed for relocation in the masterplan, given that these will continue to operate in the short term and that their relocation in the long term cannot be guaranteed. Where an existing business, use or operation could have a significant adverse impact on new development in the vicinity, the new development will need to provide suitable mitigation. Details of such mitigation measures should be included as part of any planning application.

#### CHARACTER AREAS

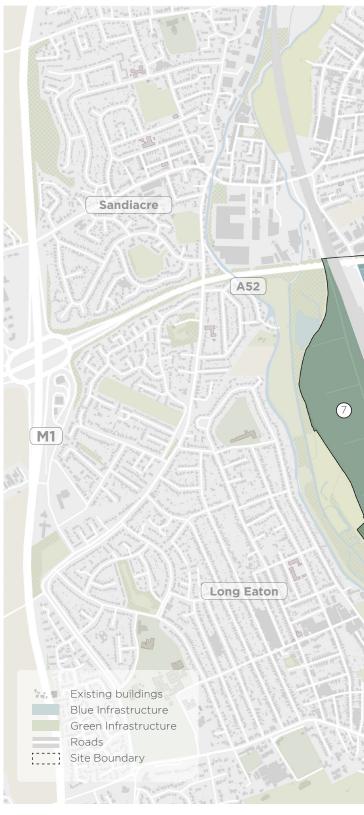
The Masterplan includes seven main character areas:

- 1. Toton North Employment, residential, retail and community facilities focussed around the central boulevard.
- 2. Toton South Primarily residential, alongside limited employment.
- 3. Toton East Primarily residential, alongside community facilities.
- 4. Chetwynd West Primarily residential, alongside community facilities.
- 5. Chetwynd East Residential, retail and community facilities set around retained heritage assets.
- 6. Chetwynd South Residential, community facilities and employment.
- 7. Toton West Employment and residential.

The definition of the character areas reflects existing features, such as Toton Lane between Toton South and Toton East. Other boundaries follow features which do not yet exist, such as the north-south boulevard within Chetwynd Barracks between Chetwynd East and Chetwynd West. It is recognised that the precise spatial extent of character area boundaries will therefore depend on the alignments of these new features. In the event that the operational rail depot (Toton Traction Maintenance Depot complex (TMD)) within the Toton West character area cannot be relocated, it should be treated as being within the Railway Corridor character area (see below).

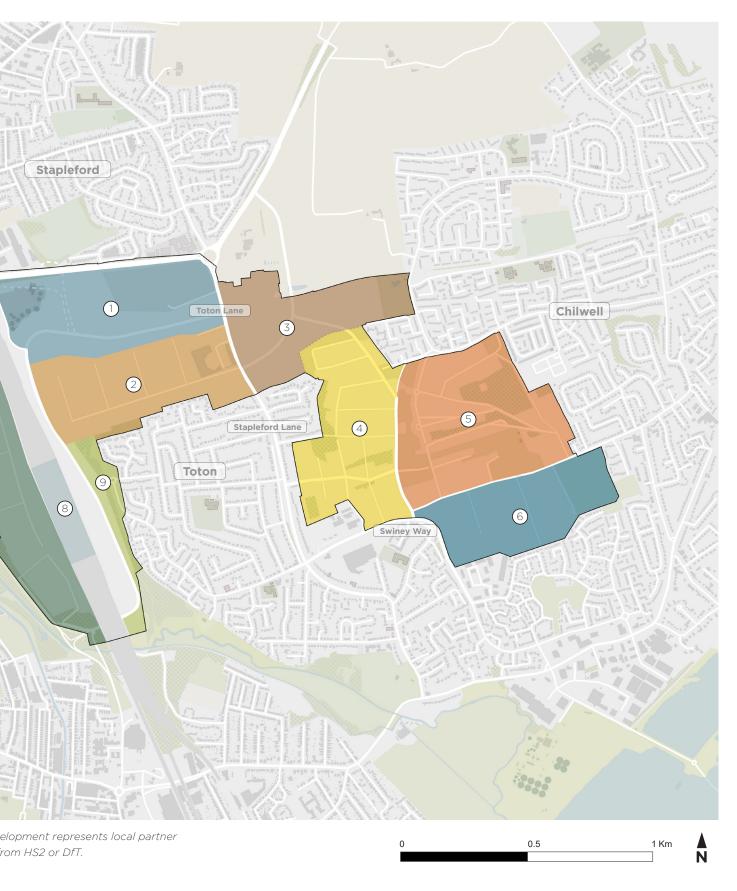
There are two further character areas, crucial to the overall form of development in the Masterplan area, but where the Masterplan itself is not proposing development:

- 8. Railway Corridor the High Speed 2 route, station, interchange and car parking.
- 9. Toton Fields Local Nature Reserve retained and enhanced open space and wildlife habitat.



Location of HS2 station, railway, access roads and other ancillary dev aspirations for the area, and it is not depicting any committed plans f

Fig 28. Character Areas Plan



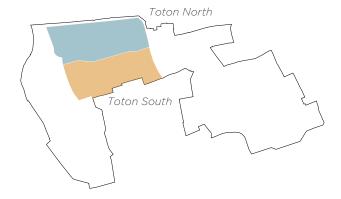
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#### 1. TOTON NORTH

Toton North will become the heart of the new community at Toton, as well as serving existing surrounding communities. It will include parts of the Innovation Campus, with a significant amount of new employment space set around a new east-west boulevard. Along the boulevard will be a new local centre providing for local retail and community needs (E), with new homes in the surrounding streets. New homes may also be located on upper floors above employment uses. Other complementary uses to support the Innovation Campus will be welcomed within this character area, including hotels and conference facilities.

- Development at medium-high density, with building heights around four to six stories throughout much of the character area.
   Taller buildings may be suitable in proximity to the East Midlands Hub Station. (A) (B) (C)
- Provision of key open spaces and courtyards for leisure and recreation, linked to the wider green infrastructure and active travel network. (A) (C)
- Provision of new access from A52 and onwards to East Midlands Hub Station via the new boulevard. (B)
- Extension of NET tram system along new boulevard towards East Midlands Hub Station.
- Retail provision to be of a scale proportionate to development, and not compete with the retail offer in nearby centres including Long Eaton, Stapleford and Sandiacre.
- Retail and other leisure uses which generate high footfall should front onto the boulevard (E), providing street level activity. The design of such buildings should facilitate active frontages onto the boulevard.

- New development should be sensitively integrated with the George Spencer Academy and the sewage treatment works, given the likely retention of these assets in their current locations.
- Development alongside the Railway Corridor should be designed with regard to future railway noise which will likely arise from High Speed 2, and the potential for ongoing noise from the TMD, given further work is required before its relocation can be confirmed.
- Preferred location for new primary school in later phases of development.
- Potential location for new leisure provision subject to outcomes of Broxtowe Leisure Strategy.
- Provision of at least 18,000sqm of employment floorspace within the existing Local Plan period to 2028, with significantly more beyond. The employment provision required within the Plan period must be in E(g) Use Class use (including offices, research and development and hightech light manufacturing) or B Use Classes.







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#### 2. TOTON SOUTH

Toton South will be a primarily residential area, with the potential for some limited employment provision at the western end of the character area closest to the East Midlands Hub Station and associated with the Innovation Campus. It will be closely linked to the Toton North character area, with through walking, cycling and wheeling linkages.

- Development at a mix of densities, including terraced houses, maisonettes and low-rise apartments, with higher densities towards the boulevard. (D) (F)
- Careful integration of new development with the existing residential area of Toton to the south.
- Provide open spaces for leisure and recreation between residential development, encouraging active travel and facilitating social interaction, inclusion and social cohesion. (D)
- Integrate the sloping topography to the west of the area to enhance the character of development.

- Incorporate and enhance existing assets to create a new multi-functional green infrastructure corridor to the south of the character area, which connects Toton Fields Local Nature Reserve with Hobgoblin Wood in Chetwynd Barracks. This corridor should include the back gardens of the new development. (F)
- Integrate the existing drainage channel into site-wide SuDS and green infrastructure networks.
- Integrate new walking, cycling and wheeling links with existing footpaths to the south of the site.
- Sensitively integrate new development with electricity substation, which could include the use of landscaping to provide a natural buffer, given it will be retained in its current location.
- Provision of at least 500 new homes between Toton South and Toton East character areas within the existing Local Plan period to 2028.









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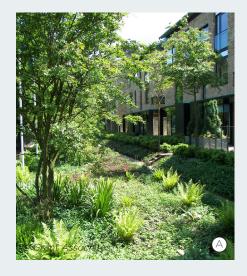
#### 3. TOTON EAST

Toton East comprises land to the east of Toton Lane, north of Chetwynd Barracks, and will be a primarily residential area. It will be a location for some community facilities, being a secondary hub for the Toton site given its greater distance from the boulevard and East Midlands Hub Station.

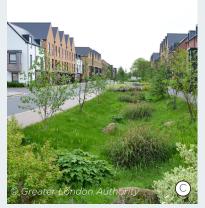
- Development at lower densities, primarily comprising terraced, semi-detached and detached houses. (B) (C) (D) (F)
- Hub of the Masterplan area's green infrastructure network with linkages along green corridors in all directions, incorporating existing mature trees (A) and open spaces (E) (including Fields Farm Open Space) into the character of the development.
- Green, and attractive routes for walking, cycling and wheeling to Toton Lane Tram Stop (B), as well as along the tram route towards Chilwell.
- Retention of areas under overhead pylons as green routes with pathways and provision of SuDS infrastructure, contributing towards placemaking. (C)
- Sensitive integration of new development with retained service family accommodation at Chetwynd Barracks, with a desire to remove the military fence.

- Provision of new route between the A52 and Toton Lane and into Chetwynd Barracks. This should be designed to provide a sense of place with development oriented towards it and active travel links provided alongside. This will ensure the new route is fully integrated into the character of development.
- Provision of at least 500 new homes between Toton South and Toton East character areas within the existing Local Plan period to 2028.









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#### 4. CHETWYND WEST

Chetwynd West will be a primarily residential area, as well as the potential location for some community facilities by virtue of it being one of the first areas of development likely to come forward.

- Development at lower densities, primarily comprising terraced, semi-detached and detached houses, with higher densities to the south near Chetwynd Road. (B) (C) (D)
   (F)
- Retention of existing green infrastructure assets, provision of new green corridors and integration into wider green infrastructure network. (A)
- Provision of attractive routes for walking, cycling and wheeling within the character area (B), with links to Toton Lane Tram Stop and towards the East Midlands Hub Station.
- Take advantage of open spaces retained from the former military use of the site, with these re-purposed as social infrastructure and amenity spaces. (G)

- Sensitive integration of new development with retained service family accommodation in the north of the character area, with a desire to remove the military fence, to facilitate links into Toton East.
- Integrate the sloping topography to enhance the character of development.
  - Provision of new through route between Swiney Way and Toton to the north, designed to provide a sense of place with development oriented towards it and active travel links provided alongside. This will ensure the new route is fully integrated into the character of development.
- Potential location for new primary school and healthcare provision to support the initial phases of development across both Toton and Chetwynd Barracks.









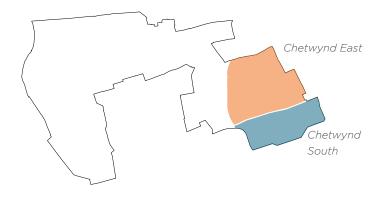
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#### 5. CHETWYND EAST

The character of Chetwynd East will be heavily influenced by retained military heritage. It will be the heart of the new community at Chetwynd Barracks, as well as serving existing, surrounding communities. A new high street-style local centre (F) focussed around the listed Shell Filling Factory Memorial and Memorial Gardens will include retail as well as other community facilities catering for local needs. The remainder of Chetwynd East will accommodate new homes.

- Development at lower densities, primarily comprising terraced, semi-detached and detached houses (D), although sensitively designed development at a higher density would be appropriate around the memorial and local centre to help create a sense of place
- Potential location for new primary school and healthcare provision, if these can be delivered in parallel with the initial phases of development across both Toton and Chetwynd Barracks.
- Heritage-led approach to development with the retention and sensitive conversion of key military buildings to residential, community or employment uses (B), and creation of a heritage trail.
- Integrate the sloping topography to enhance the character of development. (A)
   (E)
- Retention of existing green infrastructure assets including Hobgoblin Wood, provision of new green corridors and integration into wider green infrastructure network. (C)

- Provision of attractive routes for walking, cycling and wheeling within the character area, with links to Toton Lane Tram Stop and towards the East Midlands Hub Station.
- Take advantage of open spaces retained from the former military use of the site, with these re-purposed as social infrastructure and amenity spaces. (A) (B) (C)
- Sensitive integration of new development with retained service family accommodation in the north of the character area, with a desire to remove the military fence to facilitate integration with Chilwell.
- Provision of new through route between Swiney Way and Toton to the north, designed to provide a sense of place with development oriented towards it and active travel links provided alongside. This will ensure the new route is fully integrated into the character of development.









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#### 6. CHETWYND SOUTH

Chetwynd South will be closely related to the Chetwynd West character area, and the new local centre in Chetwynd East. Whilst primarily residential, this character area will also include community facilities and employment space.

- Development at higher densities than the other two Chetwynd character areas, reflecting greater mass and scale of existing military buildings being replaced in this site, including terraced houses, maisonettes and low-rise apartments.
- Retention of existing green infrastructure assets including existing playing fields, provision of new green corridors and integration into wider green infrastructure network.

- Integration of existing culverted drainage channel along southern site boundary into site-wide SuDS and green infrastructure network with an open swale, creation of adjoining open space and restoration of Moor Wood to help provide a sense of place (C).
- Provision of attractive routes for walking, cycling and wheeling within the character area, with links to Toton Lane Tram Stop and towards the East Midlands Hub Station.
- Provision of between 2 and 3.5 hectares of land for small scale employment development in Use Class E(g) (offices, research and development and high-tech light manufacturing). (F)







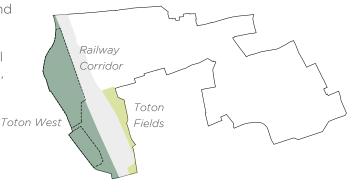
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#### 7. TOTON WEST

Toton West will be characterised by its dual proximity to the Erewash River and Erewash Canal, as well as to the East Midlands Hub Station. It will be part of the Innovation Campus, with a significant amount of new employment space which is likely to be E(g) Use Class uses (e.g. offices, research and development and high-tech light manufacturing, although B Use Class uses may be permissible), with other complementary uses such as hotels and conference facilities supported. The area will also include a significant number of new homes.

- Utilise land that will be released by the relocation of TMD and the consolidation of land which High Speed 2 Ltd proposes to use for the East Midlands Hub Station's car park although development will need to adopt a flexible approach in case either ambition cannot be achieved.
- Extension of NET tram system along new route south from the East Midlands Hub Station towards Long Eaton.

- Development at medium-high density, with building heights around four to six stories throughout much of the character area. (B)
   (C) (D)
- Provision of key open spaces and courtyards for leisure and recreation, linked to wider green infrastructure and active travel networks, with particular emphasis on linkages to and alongside the water. (B) (E)
- Need for development to integrate into and actively facilitate the delivery of a new regional park along the Erewash Valley and support active travel. (A) (B) (E)
- Provision of individual shops and other service provision to promote ground-level activity and provide for day-to-day needs, but of a smaller scale than the new local centre along the boulevard within Toton North.







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#### 8. RAILWAY CORRIDOR

The Railway Corridor includes the route of High Speed 2, the East Midlands Hub Station, associated transport interchange and car parking. Retail and service provision within the station will also make it a hub for the wider Masterplan area. The current plans for High Speed 2 show car parking within the Toton West character area. However, the Masterplan seeks the consolidation of this car parking in a multi-storey car park to the east of the station. The Masterplan supports the freeing up of land within Toton West to allow other development to come forward but retains flexibility in case this cannot be achieved.

The development of High Speed 2 is subject to a separate planning regime, with the design of development being determined through a Hybrid Bill. Nevertheless, the integration of High Speed 2 with the design principles for adjoining character areas will be advocated by local partners through the Hybrid Bill petitioning process, where necessary.

#### 9. TOTON FIELDS LOCAL NATURE RESERVE

Toton Fields Local Nature Reserve is an important wildlife habitat which is protected from development. It provides highly valued open space and active travel routes and can help to establish a sense of place for adjoining development. New development should be designed to integrate with the Local Nature Reserve and provide new linkages into the wider green infrastructure network. Adjoining development should facilitate enhancements to the Local Nature Reserve through developer contributions.







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#### SECTION 5

# **Delivery**



### Phase 1

New homes at Chetwynd Barracks



## Phase 2

New homes at Chetwynd Barracks and Toton

Consultation

#### DEVELOPMENT PHASING

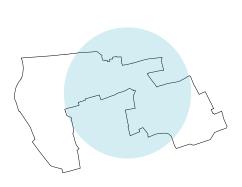
Due to the scale of development proposed at Toton and Chetwynd Barracks, development will take place gradually over the next 25 years. It is therefore important that the Masterplan embeds clear requirements that will ensure high quality development is delivered, while providing flexibility over some of the detail to enable proposals to respond to change over time.

With the East Midlands Hub Station arriving in the 2030s, homes and workspace will be provided at different stages. In accordance with the Part 2 Local Plan policies, 500 homes will be delivered at Chetwynd Barracks and up to 800 homes at Toton by 2028.

It is anticipated the initial phase of 500 homes at Chetwynd Barracks will be in the delivery phase by approximately 2025 and will be developed within the character area of Chetwynd West. Development here will be characterised by terraced, semi-detached and detached homes oriented to follow the topography of the area and existing patches of woodland with higher densities to the south near Chetwynd Road.

At Toton, it is anticipated the initial phase of 500-800 homes will be in the delivery phase by approximately 2025. It is anticipated approximately 300 homes will be developed initially within the character area of Toton East. This character area borders with Chetwynd Barracks and Chilwell to include a mix of low and medium density residential typologies. This phase of development seeks to create a key new route and associated access points to the sites. Simultaneously, it is anticipated up to 500 homes will come forward in the Toton South character area.

Development of the 18,000m<sup>2</sup> employment floorspace required to support the development of an Innovation Campus to accord with Part 2 Local Plan is anticipated to come forward as part of development in the Toton North character area. The other character areas will come forward as part of later phases of development.



#### Phase 3

New neighbourhoods and employment centres



#### Phase 4

Consolidation of new neighbourhoods



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#### INFRASTRUCTURE DELIVERY

There are a series of key infrastructure 'moves' required to support comprehensive and cohesive development of the sites. The Part 2 Local Plan requires that a joined-up collaborative, cohesive and proactive approach is taken to the planning and implementation of development and infrastructure between Toton and Chetwynd Barracks. Physical infrastructure and community facilities delivery therefore needs to be considered jointly.

#### Physical Infrastructure

Physical infrastructure interventions likely to be required over the Plan period (to 2028) include:

- 1. A52 Stapleford Lane Swiney Way route.
- 2. Undergrounding of the high voltage cables west of Toton Lane.
- 3. Green infrastructure link from Toton Fields Local Nature Reserve to Hobgoblin Wood.
- 4. Enhancements to green infrastructure in the Erewash Valley.
- Access points into Chetwynd Barracks. Further technical and design work will be required (having regard to access considerations for the site as a whole) to demonstrate what access points are required.

Beyond the Plan period, key physical infrastructure interventions will include:

- 6. Boulevard linking Toton Lane to East Midlands Hub Station.
- 7. Access improvements associated with High Speed 2 on A52, Bessell Lane, private access road to Sandiacre and to Long Eaton via Midland Street.
- 8. NET extension to East Midlands Hub Station and on to Long Eaton.
- 9. Re-location of the TMD and active rail use at Toton Sidings both west and east of the railway line, subject to the outcomes of thefurther relocation feasibility study.

A funding stream is currently being sought so that the first part of the A52 to Stapleford Lane route (key move 1) can be delivered by the early 2020s. This element of the scheme will be designed to enable this route to extend southwards to provide a new access through Chetwynd Barracks to Swiney Way. By the mid-2020s the electricity pylons west of Toton Lane (key move 2) will have been placed underground.

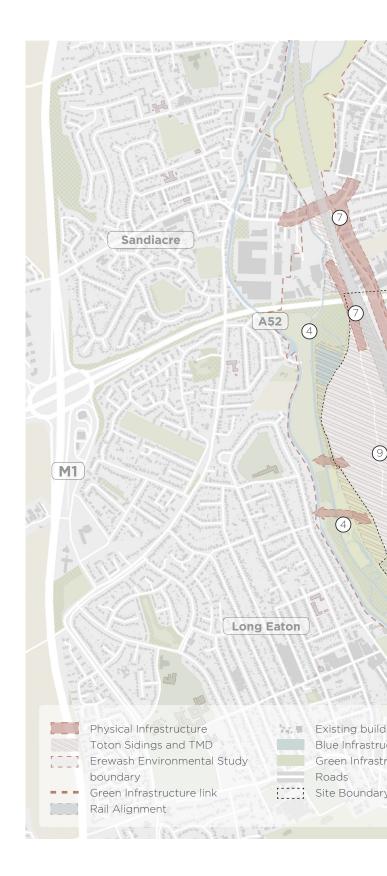
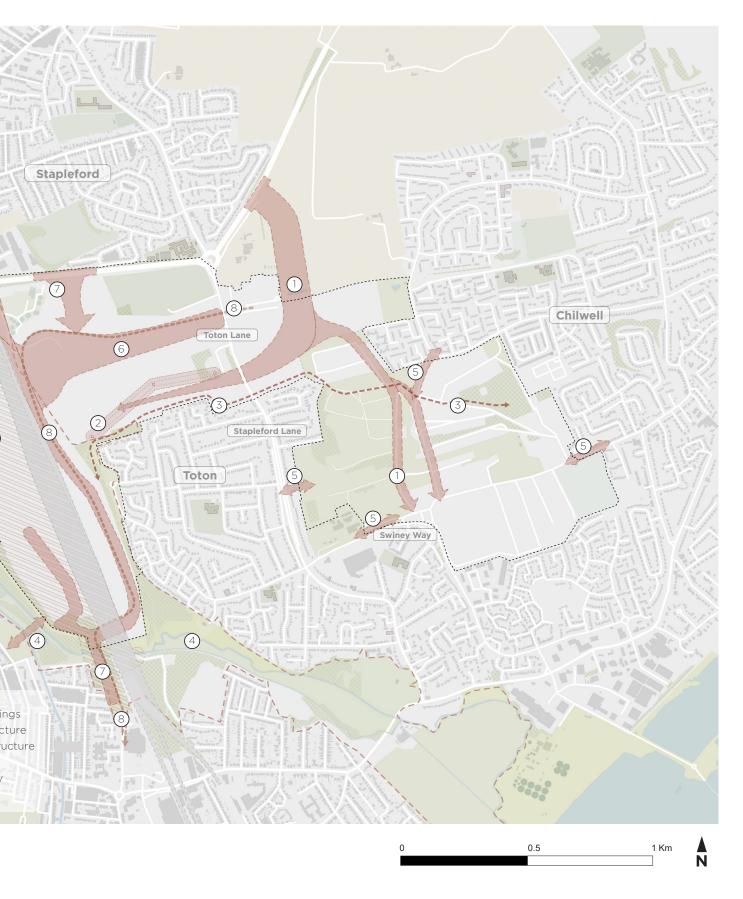


Fig 29. Infrastructure Delivery Plan

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#### Community Facilities: Schools

Existing primary schools in the area surrounding Toton and Chetwynd Barracks are at capacity. New schools will therefore need to be provided as part of the development. The overall capacity of the two sites (for some 4,500 new homes) will create a demand for two new primary schools: one at Toton and one at Chetwynd Barracks. The primary schools will need to be delivered at the rate required to meet the need for school places arising from the new homes, with each meeting demand arising across both sites.

Work to-date suggests one primary school will be required within the current plan period to 2028, when it is expected that up to 1,300 homes will be built across the two sites. It is expected that the first phase of development delivered across the two sites will be at Chetwynd Barracks and therefore this development should contain the first primary school delivered across the two sites. Based on the technical work undertaken in support of this Masterplan, the first primary school could be located in the Chetwynd East or Chetwynd West character areas. As part of any planning application, an assessment should be undertaken of the suitability and deliverability of locating the school in both character areas. The assessment should consider which location will result in the best place-making outcomes, ensuring that the facilities can be accessed safely by residents of new properties and the existing surrounding communities. Given the constraints in existing local primary schools, the first primary school will need to be capable of use from the occupation of the first new homes.

The preferred location for the second primary school is within the Toton North character area. This will be required beyond the end of the current plan period to 2028. It will need to be delivered at a rate to meet the need for school places arising from new homes, once the first primary school is at capacity.

Modelling and forecasting is currently being updated by the Local Education Authority to establish the capacity of existing secondary schools in the Broxtowe South School Planning Area. It is therefore not yet known whether they can accommodate the pupil yield from the new development. Various options will therefore need to be considered, including the pote Rage 92

expansion of existing secondary schools or new provision within the masterplan area itself. Further discussions should be undertaken with the Local Education Authority when planning applications are brought forward, including the need to provide developer contributions.

#### Community Facilities: Healthcare

Existing doctors' surgeries in the area surrounding Toton and Chetwynd Barracks are at capacity. New primary healthcare provision will need to be made on-site to meet the patient demand from new development, both within the plan period to 2028 and beyond.

Based on the technical work undertaken in support of this Masterplan, primary healthcare provision could be located in the Chetwynd East or Chetwynd West character areas. As part of any planning application, an assessment should be undertaken of the suitability and deliverability of locating the primary healthcare provision in both character areas. The assessment should consider which location will result in the best place-making outcomes, ensuring that the facilities can be accessed safely by residents of new properties and the existing surrounding communities. Given the constraints in existing local surgeries, the new primary healthcare provision will need to be capable of use from the occupation of the first new homes.

#### Community Facilities: Other

The Masterplan has made provision for shops, other services, and community facilities to meet local needs. As part of the two new local centres, one in each of the two sites, it is proposed that there will be shared use of facilities for both the new and existing community to access.

At Chetwynd Barracks, Chetwynd High Street would be situated adjacent to the retained Memorial Gardens in the character area of Chetwynd South and be the heart of its community with shops and new community facilities. At Toton, community facilities would be focused around the boulevard between Stapleford Lane and the East Midlands Hub Station, within the Toton North character area and also include shops and eating establishments.

#### Stewardship

In accordance with Policy 3.1, suitable long-term stewardship arrangements for the management of woodland, green infrastructure and open spaces must be secured in perpetuity at the planning application stage. Site promoters/developers should ensure stewardship arrangements form part of early discussions with the Council, alongside engagement with the community and community organisations. Options regarding suitable stewardship bodies, partnerships and governance arrangements should be reviewed and funding opportunities identified and secured, including through Section 106 agreements, where required.

Ultimately, a management plan for long-term stewardship should include a staged approach to evolve stewardship requirements as the community is built out at Toton and Chetwynd Barracks. This should be reviewed at key stages to make the most of new opportunities while ensuring that review is not used as an opportunity to reduce commitments made at the pre-/planning application stage. If appropriate, meanwhile uses should also be included as part of a management plan for stewardship.

#### Meanwhile Uses

Meanwhile uses provide the opportunity for early wins by quickly bringing life and activity to an area before permanent development begins and enabling a period of testing ideas and establishing uses. Meanwhile uses could play a role in early place making at Toton and Chetwynd Barracks, particularly in Toton, where there will be many temporarily vacant land parcels awaiting development in the longer term.

Broxtowe Borough Council is generally supportive of meanwhile uses. However, it will be important to ensure that any meanwhile use does not result in an unacceptable impact on residential amenity and that the uses do not prevent land parcels from being brought forward for development in a timely fashion.

All major development proposals will be required to be submit a Meanwhile Feasibility Study at application stage, for approval by Broxtowe Borough Council. The Study should identify whether the land or buildings affected by the development proposal are appropriate for meanwhile activities.

# The Future

#### PLANNING FOR A NEW REGION

The unique opportunities at Toton and Chetwynd Barracks will be harnessed to create a next-generation community, and a beacon for innovation. A pioneer for great placemaking, it will showcase new clean and green ways of living, working and learning including as an internationally significant exemplar net zero carbon community. The development will provide unparalleled connectivity through new public transport, digital infrastructure and walking, cycling and wheeling links. The unique history of the area and the diverse landscapes of the Erewash river valley will support the creation of a place rooted in its past but looking to the future.





1. Net Zero Carbon Community



2. Locally Specific Sense of Place



3. High-Quality Network of Public Spaces



4. Well Connected Place





5. Human Scale Streets and Spaces



6. Vibrant Mix of Uses



7. Jobs and Skills for All



8. New Models of Living

# Appendix A PART 2 LOCAL PLAN POLICIES

#### Policy 3.1: Chetwynd Barracks

#### Key Development Requirements

#### 1. Strategic Masterplan:

a) A Strategic Masterplan must be prepared for Chetwynd Barracks and approved by Broxtowe Borough Council as the Local Planning Authority as part of the planning application process. The Strategic Masterplan should incorporate and demonstrate how the requirements set out in this policy have been complied with.

#### 2. Delivery:

- a) Development proposals will be required to be in general conformity with the Strategic Masterplan.
- b) Infrastructure requirements must be delivered at a rate and scale to meet the needs that arise from the proposed development, in accordance with the Infrastructure Delivery Plan.
- c) Development proposals must contribute proportionately towards the delivery of those infrastructure items set out in this policy and in the Infrastructure Delivery Plan.

#### 3. New and Existing Homes:

- a) 500 Homes (within the plan period), with the capacity for 1,500 overall.
- b) Ensure that new development integrates with any retained MOD residential accommodation to the north of the site.

#### 4. Connections and Highways:

- a) Provide attractive and convenient walking and cycling routes through the site connecting to the proposed HS2 station, the tram and to other recreational routes and nearby facilities.
- b) Provide a bus route through the site.
- c) Upgrade existing access points and road network within the site, with Chetwynd Road to be prioritised for buses, cyclists and pedestrians.
- d) Ensure that the ability to provide a north/ south road to link to the Tram Park and Ride site is positively facilitated by development.
- e) Highway infrastructure must be considered in conjunction with requirements for the Toton Strategic Location for Growth and wider area as progressed through the Gateway Study and transport modelling.

## 5. Green Infrastructure, Open Space and Sports Pitches:

- a) Retain and enhance Green Infrastructure corridors around the eastern and northern areas of the site and create attractive links between open spaces.
- b) Retain and enhance the existing playing fields and sports facilities (including the pavilion) on the south eastern corner of the site
- c) Retain existing mature trees and grass verges and incorporate these into a boulevard approach to the street scene.
- d) Retain existing Hobgoblin Wood.
- e) Ensure that management of woodland, green infrastructure and open spaces is secured in perpetuity.
- f) Provide on-site sustainable drainage system.

#### 6. New facilities:

- a) Provide a new Primary School and Medical Centre within close proximity to the playing pitches and sports facilities at the south east of the site.
- b) Provide a small retail/service centre to meet local need along the main through route.
- c) Provide small scale employment development.

#### 7. Heritage:

- a) Provide public access to the Listed Memorial to workers of National Filling Factory No.6, provide public space to the south of the memorial and retain/enhance the existing memorial garden.
- b) Retain and re-use existing military buildings (non-designated heritage assets) where possible, if not possible, the development should seek to incorporate the existing footprint of the building into the development layout.

# Policy 3.2: Land in the vicinity of the HS2 Station at Toton (Strategic Location for Growth)

## Key Development Requirements within the plan period

- A. Land allocated at Toton Strategic Location for Growth will be brought forward for the following development within the plan period. Development proposals will be required to be in general conformity with the Toton Strategic Location for Growth Illustrative Concept Framework (shown on Map 8).
  - i) Between 500 and 800 homes, (with an overall capacity of around 3,000 homes) which should be located at the south of the Strategic Location for Growth as identified on the Toton Strategic Location for Growth Illustrative Concept Framework (Map 8).
  - ii) Development proposals should comprise a blended density taking into account adjacent development (existing and proposed), topography and avoiding an inefficient use of land.
  - iii) Minimum of 18,000 square metres for mixed employment (B Use Classes) to support realisation of an Innovation Campus and provide high skilled jobs to support economic growth in the immediate area and wider region.
  - iv) Limited neighbourhood retail and community facilities (including health and education) of a scale that is proportionate to development to be delivered within the plan period and that does not compete with the retail offer in nearby centres including Long Eaton, Stapleford and Sandiacre.
  - v) Provision of a multi-functional green infrastructure corridor to the south of the area including along the southern boundary that provides safe and convenient pedestrian and cycle access between the HS2 station, Toton Fields Local Wildlife Site and Hobgoblin Wood within the Chetwynd Barracks (site allocation 3.1). This will be a significant corridor in the area.

- vi) Undergrounding of the high voltage electricity cables at the south of the site.
- vii) Development should be located and designed to complement and not prejudice proposals for access to the HS2 Hub Station and further build-out of the Innovation Campus which is to be delivered beyond the plan period.
- viii) Highway infrastructure must be considered in conjunction with requirements for the Chetwynd Barracks allocation (Policy 3.1) and wider area as progressed through the Gateway Study and transport modelling.

# Key Development Requirements beyond the end of the plan period

#### Strategic Masterplan

- B. A Strategic Masterplan must be prepared for development expected to be delivered beyond the plan period at Toton Strategic Location for Growth and approved by Broxtowe Borough Council as the Local Planning Authority by December 2020. The Strategic Masterplan should:
  - i) incorporate and demonstrate how the requirements set out in Part D of this policy have been complied with; and
  - ii) be consistent with the development proposals set out in Part A of this policy and illustrated in the framework (Map 8).
- C. Development proposals expected to be delivered beyond the plan period will be required to be in general conformity with the Strategic Masterplan.

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## Key Development Requirements to be subject to the Strategic Masterplan

D. Land allocated at Toton Strategic Location for Growth is expected to be brought forward for the following development, on a phased basis, to achieve a comprehensive, high quality development. The precise type, quantum and form of development including infrastructure will be subject to further assessment as part of the preparation of the Strategic Masterplan and future revisions to the Infrastructure Delivery Plan.

#### **Community Provision**

- i) Provide space for provision of an expanded or relocated George Spencer Academy including a new Primary School.
- ii) Provide space for provision of a relocated Leisure hub with space for a Leisure Centre including indoor sports centre and 25m swimming pool and outdoor sports pitches.
- iii) Provide space for further retail and community facilities (including health and education) of a scale that is proportionate to development to be delivered that does not compete with the retail offer in nearby centres including Long Eaton, Stapleford and Sandiacre.

#### Traffic / Transport / Connectivity

iv) A system that flows well for all modes of transport including a multi-modal transport hub adjacent to the station and proper consideration of access both from Long Eaton and Stapleford, and how the site will connect and complement development at the Chetwynd Barracks site, including the necessary highway improvements to provide acceptable access to both sites. This will include good connectivity for cycling and pedestrians from the northern end of Chetwynd Barracks to access the tram and HS2 station via a network of interconnected Green Infrastructure. It will also enable the provision of high quality transport links to the other nearby centres in Broxtowe and Erewash, the three city centres of Derby, Leicester and Nottingham, the airport and strategic rail connected the airport and strategic run considered development at Roxhill in Leicestershire to Page 99

- the south, and towns in East Derbyshire and West Nottinghamshire to the north.
- v) Maximise the potential for trips to and beyond the station to be achieved through non-private car modes of transport. This should include:
  - a) Tram extension to HS2 station which should be designed to facilitate its further extension over the HS2 Station and which should be complete prior to the opening of the station. It should be designed in such a way as to allow for its potential extension to Long Eaton, Derby and East Midlands Airport. This will need to include access provision over the station of sufficient size to accommodate different modes of transport which, in addition to the tram, would be bus, car, cycle and pedestrian.
  - b) Safe and attractive pedestrian and cycling links between new and existing communities including Toton, Long Eaton, Stapleford and Sandiacre utilising attractive routes though the location to the HS2 hub and neighbouring areas.
- vi) A hierarchy of attractive routes and interconnected places should be created. Green routes should be provided and, where necessary, preserved and enhanced to assist with this including the Erewash Valley/Canal and additional green space to the north of existing settlements at Toton and Chilwell and to the south of Stapleford.
- vii) Pedestrian access should be provided to the station from the east with an additional secondary western access. This should include a safe route either over or under the station.
- viii) In terms of cycling provision, development should be compatible with future north-south and east-west segregated cycle routes. Cycling should be made a viable option for accessing the hub from within a five mile radius. NET extensions should incorporate a tram-side shared path (to extend to Derby if the tram is extended this far).

- ix) Bessell Lane should be incorporated in plans to access the station and significant improvements will need to be made to the quality of the public realm to encourage better connections to Stapleford District Centre and to ensure the quality of the cycling provision on this north-south route including extension of Midland Street, Long Eaton. On a wider scale the plan to open Bennerley Viaduct should be taken into account with its potential to create wider major leisure routes attracting visitors to use Toton Hub as a starting point for cycling tours. A link should be provided to national cycle route 6 along the Erewash Canal directly to the HS2 Hub station and cycle storage should be provided at the station.
- x) Private vehicle access to the station to be provided via the A52, terminating in ideally underground parking or failing this a multistorey car park to serve the station.
- xi) Good quality transport links from the HS2 station to nearby town centres including a north/south link road to provide local vehicle, walking and cycling access to the station and to facilitate through bus services.
- xii) Onward rail service connections to other principal East Midlands Stations including likeston Station.
- xiii) Prevent overspill parking in existing residential areas when the station is operational. This may include Toton to become a 'residents only parking' area to mitigate issues with Station/Tram traffic.

#### **Green Infrastructure**

- xiv) Extensive multi-purpose interconnected Green Infrastructure routes to be provided to connect areas of growth and existing communities all of which should be of sufficient width and quality to provide attractive and usable links in the following locations:
  - a) Along the northern boundary of the location south of Stapleford this should comprise a narrow, graded tree and shrub roadside corridor to improve screening of the Innovation Campus from the A52:
  - b) Along the Erewash Canal to the west of the location (incorporating flood mitigation on the low lying Sidings part of the site) and Erewash River (between Toton Washlands and Stapleford);
  - c) Along a north/south corridor immediately to the west of Toton towards Bessell Lane.
- xv) A new primary route through the centre of the location linking development areas to the HS2 Hub and to a high quality 'station square' as part of a new attractive principal pedestrian route.
- xvi) No loss of trees which are the subject of Tree Preservation Orders and extensive additional planting to be undertaken at appropriate locations to enhance provision of wildlife corridors of varying widths.
- xvii) Multi use sporting provision should be provided in appropriate locations ideally adjacent to the school for use by school children and others.

#### **Economic and Residential development**

- xviii) The site has an overall capacity of around 3.000 homes.
- xix) The creation of an Innovation Campus as part of a mixed use development to provide significant numbers of new high skilled jobs to drive economic development in the immediate area and the wider region.
- xx) The provision of iconic tall buildings in close proximity to the station and on the western edge of the higher land further west. This is to provide suitable premises for economic ambitions to be met in a flexible format to allow for, and encourage, a mix of uses and also to provide a visual link to the northern gateway of the site leading to Stapleford District Centre and in doing so encourage additional investment in, and enhancements to, Stapleford District Centre.
- xxi) This development may include large scale conferencing facilities, university research/development provision, possible potential for hotels and other high tech developments seeking premises in proximity to a HS2 station.
- xxii) Specific delivery mechanism for the 18,000 square metres employment floorspace to be delivered by 2028.

#### Land Assembly

xxiii) Relocate the plant nursery, electricity substation, sewage works and Network Rail/ DB Schenker off site subject to the viability of such proposals and appropriate relocation sites being identified and secured.

#### Other Issues

xxiv) The necessary remediation of land; and xxv) Flood and surface water mitigation required to ensure any development is appropriately protected from the risk of flooding.

#### Delivery

Infrastructure requirements must be delivered at a rate and scale to meet the needs that arise from the proposed development, in accordance with the Infrastructure Delivery Plan. Development proposals must contribute proportionately towards the delivery of those infrastructure items set out in this policy and in the Infrastructure Delivery Plan.

Logos to be added to final version

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#### **Report of the Chief Executive**

#### MEMBER INVOLVEMENT IN PLANNING POLICY DOCUMENTS

#### 1. Purpose of report

To advise Members of current and proposed opportunities for their involvement in the production of planning policy documents.

#### 2. Background

At the meeting on 25 March 2021 Members resolved that "a task and finish group be established, consisting of five members and politically balanced, to direct planning policy in the early stages of the Local Plan Part 1 preparation". Following subsequent discussions, it is now intended that the task and finish group should address all aspects of planning policy work.

The existing Joint Planning Advisory Board (JPAB) is the main means by which members direct the production of the Local Plan Part 1 (the Greater Nottingham Strategic Plan, which will replace the current Aligned Core Strategies).

Further information about the proposed task and finish group and JPAB is included in appendix 1. The draft pro forma for the Task and Finish Group Meetings (TFG) can be found at appendix 2.

#### 3. <u>Financial implications</u>

Other than the commitment of time by members and officers, there are no direct financial implications from the measures referred to in this report.

#### Recommendation

The Committee is asked to note the report and RESOLVE that when appropriate, decide on membership and frequency of meetings for the task and finish group be approved.

#### Background papers:

Nil

**APPENDIX 1** 

#### Opportunities for member involvement

#### Task and Finish Group (TFG)

The TFG can be the main forum for discussion of planning policy issues between officers and members. It can potentially deal with all policy-related issues, including the Greater Nottingham Strategic Plan (GNSP), subsequently the review of the Broxtowe Part 2 Local Plan (P2LP), Supplementary Planning Documents (SPDs), Neighbourhood Plans, Strategic Housing Land Availability Assessment (SHLAA), housing delivery issues, etc.

They could be based around a 'proforma' which would provide updates on a regular set of issues. A provisional draft of such a 'proforma' is included as Appendix 2. (The details are given as examples only, as the contents would vary from meeting to meeting.)

The March Committee resolution was that the TFG would involve five members and would reflect the political make-up of the Council. The number of members might be adjusted; however, a relatively small group is likely to facilitate constructive discussions.

Drafts of documents such as SPDs could be brought to meetings of the TFG. At the March meeting, members resolved that the first two priorities for SPDs, which it is anticipated could be adopted within approximately 12 months, would be Houses in Multiple Occupation (HMOs) and Toton/Chetwynd, with the next priorities being climate change / carbon emissions, green infrastructure and air quality. Any changes to such priorities might perhaps be considered by the TFG prior to consideration by the full J&E Committee.

#### Joint Planning Advisory Board (JPAB)

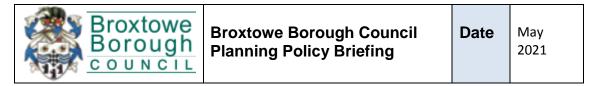
The JPAB remains the principal means for members to directly influence the production and contents of the GNSP (i.e. the review of the Core Strategies). Meetings take place approximately quarterly, with the next meetings scheduled for 29 June, 28 September and 14 December 2021. In addition, informal members' 'workshops' are held in order to discuss particular issues, such as housing requirements, in more detail. Details about JPAB, together with full information about the GNSP (consultation documents, background reports, etc) are available at gnplan.org.uk.

It is intended that key aspects of the GNSP will relate to climate change / carbon reduction and Blue and Green Infrastructure (BGI). JPAB enables members to influence the details of these aspects of the GNSP.

#### Jobs and Economy Committee

The Committee will have the continued opportunity to consider all aspects of the Council's work on planning policy-related issues.

# **Draft 'pro forma' for TFG meetings**



Part 1 – Strategic Plan	Emerging Evidence
- Issues arising at Greater Nottingham meetings (where relevant) - Chapters being prepared - Updates on Broxtowe chapters  Large /Allocated Sites Update - SHLAA + 5-year Annual Figure - Housing Decisions of note	<ul> <li>Implications of DC Decisions</li> <li>Implications of Appeal Decisions</li> <li>Emerging Studies – e.g. Employment         Land Study</li> <li>Summary of evidence from other         Councils</li> </ul>
Major Projects	Policy Documents
<ul> <li>Toton</li> <li>Dev Corp</li> <li>Chetwynd Barracks Pre-App</li> <li>Erewash Riverside</li> <li>Potential location to discuss emerging projects such as Panettoni?</li> </ul>	SPD development key issues  - HIMOS - Toton — draft document being reviewed - Sustainability - Design - Gypsy and Traveller
Neighbourhood Planning	Housing Supply
<ul> <li>NP update as required</li> <li>e.g. Awsworth</li> <li>Bramcote</li> <li>Chetwynd – SEA required</li> <li>etc</li> </ul>	<ul> <li>SHLAA update is produced annually</li> <li>Possible to give 5-year housing supply running total, or is this only calculated on an irregular basis?</li> </ul>
<b>Key Meeting Dates and Decisions</b>	
<ul> <li>JPAB</li> <li>Greater Nottingham decisions forthcomin</li> <li>Committees</li> <li>Upcoming Consultations</li> <li>Upcoming J&amp;E decisions</li> </ul>	ng



10 June 2021

# **Report of the Chief Executive**

#### **WELCOME BACK FUND**

#### 1. Purpose of report

To update the Committee on The Welcome Back Fund and the proposed actions.

#### 2. Background

Members will recall the Reopening the High Street Fund (RHSSF), which was utilised to employ two COVID-19 Information Officers to support local businesses and the public through the changes and challenges of the pandemic on our high streets. They have operated with great success and have represented the Council in an exemplary manner. Further, to this the RHSSF was used to support communications through social media campaigns, high street signage etc.

On the 20 March 2021, the Government announced that the Council would be allocated a further £101,459 through the Welcome Back Fund (WBF). The WBF will be used by Councils to welcome back visitors and our communities to re-visit our high streets following the lifting of restrictions through steps on the COVID Recovery Roadmap. The allocated WBF funding was available to access from 16 April 2021 and is the same amount allocated through the previous RHSSF. As the WBF is focused on welcoming back visitors, the Council could look to utilise the funds beyond the end date of the RHSSF programme, which will officially end on the 30 June 2021 and provide a calendar of activities supporting local areas into 2022. This would allow for a seamless transition of activity and support.

#### 3. Proposal

It is proposed that the Action Plan included in the appendix, is used as a foundation of activity for our high streets to prosper as we welcome people back and businesses adjust, whilst also maintaining footfall beyond the end of STEP 4. All measured interventions and activities are designed to be rolled out through all four town centres, helping to encourage customers back to these shopping areas and to outline that the Council is being proactive in making these areas as welcoming and safe as possible.

#### 4. Financial implications

The estimated costs of the proposals within the Action Plan are included in the appendix, and will be met with the resources provided through the Council's WBF allocation. Any inclusion of additional actions to the plan by Members may require additional revenue budget to be agreed, a decision on which would be deferred to the Finance and Resources Committee.

#### Recommendation

The Committee is asked to RESOLVE that support be given to the Welcome Back Fund as highlighted in the report.

Background papers:



# 1. Proposed Activity:

The table below to reflects the activities proposed to use the RHSS/WBF Fund for.

N	No. Area of Scope	Area of Scope  Using bullet points briefly set out the specific activities you will undertake		Total Indicative Budget £ per item Gross
1	Support to develop an action plan for how the local authority may begin to safely reopen their local economies.	Town council's local groups to be consulted and joint working		£0
2	Communications and public information activity to ensure that reopening of local economies can be managed successfully and safely	New signage	No-reopening/COVID safety messaging previously	£5000
3	Business-facing awareness raising activities to ensure that reopening of local economies can be managed successfully and safely.	Officers doing face to face, Appoint COVID-19- recovery officer for high streets (6 months)	No dedicated officer for COVID-19 engagement	Staff £18,400
4	Temporary public realm changes to ensure that reopening of local economies can be managed successfully and safely.	<ul> <li>Highways changes if required</li> <li>New displays to accompany events &amp; activities</li> <li>Trail - decorations</li> </ul>	Not needed previously No events ran by BBC in high streets	£20,000 per town centre
5	Support to promote a safe public environment for a local area's visitor economy.	<ul> <li>Festivals</li> <li>Trails</li> <li>Community Events</li> <li>Appoint Covid-19-recovery officer for high streets (6 months)</li> </ul>	No non-seasonal events ran by BBC in high streets No staff dedicated to high street recovery post COVID-19	As above
6	Support local authorities to develop plans for responding to the mediumterm impact of CV-19 including trialling new ideas particularly where these relate to the High Street.	<ul> <li>Festivals</li> <li>Trails</li> <li>Community Events</li> <li>Appoint Covid-19-recovery officer for high streets (6 months)</li> </ul>	No non-seasonal events ran by BBC in high streets No staff dedicated to high street recovery post COVID-19	As above

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## **Report of the Chief Executive**

#### **UPDATE ON KEY SITES**

#### 1. Purpose of report

To update the Committee on the progress of housing sites across the Borough.

## 2. Background

In order to try and meet the housing targets within the Aligned Core Strategy housing delivery needs to increase. Officers from planning have met/contacted various landowners and developers in order to try to facilitate development on various sites across Broxtowe and the details of these investigations are included in the appendix.

# 3. <u>Financial implications</u>

Development on Council-owned land could lead to financial returns in the future.

#### Recommendation

The Committee is asked to NOTE the report.

Background papers



# Regeneration Sites Update June 2021

Site	Progress Notes	Application Expected	Latest projected start date (best estimate)
Moults Yard, Stapleford	Updated planning application recently submitted to amend house types.  Verbal update on night regarding progress re the S106 agreement (associated with this application), which is nearing completion.  Have spoken to developer who is keen to get on the site and build out.	Development Started but now delayed.	NA
The Manor Garage Site, Toton	There are containers to the back of the site, enforcement proceeding undertaken on these.  Hot food uses on site, can be there for 56 days a year.  Application for car wash was recently refused, enforcement action under consideration but the car wash use has now ceased, thus removing the issue.  We have had further discussions with the owners about submitting a planning application, which they have suggested they want to do, but to date no progress.	2021	Unknown
Cossall Industrial Estate	Hybrid planning application and was approved at a previous planning committee. Future progress unclear.	Revised scheme for 64 dwellings approved.	Unclear
Beeston Cement Depot	Ongoing discussions with Network Rail about bringing this site forward. Planning application (20/00745/FUL) submitted for 42 dwellings earlier this year although currently resolving some issues on viability. Application went to planning committee in April and was deferred for further clarification and updates on certain matters. This application returned to Planning Committee on 2 June 2021.	Application stage.	2021

Site	Progress Notes	Application Expected	Latest projected start date (best estimate)
Boots	Work underway on access and S106 discussions at an advanced stage. Several discussions taken place about the proposed submission of the reserved matters application, though as yet the outline permission has still not been signed.	Meetings continue to take place to progress matters.	2021
Bartons	Development has commenced on site for the 29 house scheme.  No further REM applications for the remaining phases have been submitted but pre submission meetings have taken place and these are expected imminently.	Resolved to grant planning permission for 29 houses (full) and 221 outline.	Development commenced.
Cemex Concrete	Outline planning application approved for 20 dwellings.  Delivery timescales likely to depend on the programme for decommissioning of the depot and submission of reserved matters. Discussions are ongoing between the planning department and the agents.	Approved.	2021
Eastwood Road/ Maws Lane	Discussions are on-going with the land owner and planning agent to try and bring forward both sites.  Topographical surveys have now been carried out.  There are still some ownership issues around the access to the northern site that are slowly being resolved. This issue was recently chased with the applicant/ land owner who has suggested that there are some 'legal issues' holding this site up. Unfortunately, nothing further.	Pre application discussions are on-going and early draft plans expected but limited contact recently.	2021

Site	Progress Notes	Application Expected	Latest projected start date (best estimate)
Walker Street Eastwood	Transport assessment work being carried out currently by the County Council, with Broxtowe recently transferring its share of the relevant funding. Recent planning applications submitted on this site.	2021	2021
Stoney Street Beeston	The underutilised site opposite Sainsbury' and the 'Bell' in the pedestrianized area.  Discussions have taken place with the Agent marketing the site, but no real progress. It would appear that the price sought for the site is unrealistic in the current market. Nothing moved for a while.	Unknown	Unknown
Alexon 12- 14 Moore Gate	Outline planning permission in 2016. Initial discussions initiated to try and move site forward. Owner responded to initial enquiries to confirm development has not started yet.  Owner asked whether BBC would be interested in purchasing site. After communication with Peter Goodrick, it was determined that it would not be a viable site for the Council to purchase due to density issues.	Owner has stated that a future planning application is possible but is also looking into other avenues of selling site.	Unknown
63 - 65 Chilwell Road Beeston	Outline planning permission in 2016. Initial discussions initiated to try and move site forward.  No progress recently.	16/00867/FUL (for 63-73). Granted on 3/7/2017 16/00166/OUT (for 63) Granted on 5/5/2016	Unknown

Site	Progress Notes	Application Expected	Latest projected start date (best estimate)
Rockaway Hotel Beeston	Full planning permission for 7 apartments.  Initial discussions initiated to try and move site forward.  Second letter sent due to no response or return of post from initial correspondence in May this year.	17/00734/FUL (granted 27/7/2018) Lapses - 27/7/2021	Unknown
Royal Oak 22 Villa Street Beeston	Full planning permission for four storey building comprising a commercial use including retail (Class A1), financial and professional services (Class A2), offices (Class B1), non-residential institutions (Class D1), and/or gymnasium (Class D2) on the ground floor and 10 apartments on the upper floors following demolition of existing building.  Second letter sent due to no response or return of post from initial correspondence in May this year.	17/00734/FUL (granted 27/7/2018) 20/00739/MMA (granted 22/2/2021)	Unknown
3 and 7 Villa Street Beeston	Planning permission for 15 flats and 2 Maisonettes.  Owner asked whether BBC would be interested in purchasing site. After communication with Housing, it was determined that it would not be a viable site for the Council to purchase due to density issues.	18/00422/FUL Granted - 4/7/2019 A further application is possible	Unknown
Lower Regent Street Beeston	No details as yet. Initial enquiries started. Post returned with no response.  No response from subsequent letters.	Unknown	Unknown
The former Magpie Pub, 187 Toton Lane, Stapleford	Full planning application approved for the construction of a 78 bed residential care home with associated parking.	Application approved. Awaiting update on condition.	Site demolished and awaiting further update.

Site	Progress Notes	Application Expected	Latest projected start date (best estimate)
South of Kimberley Road Nuthall	Initial investigation into land owners started.  Telephone conversations had but no further progress as yet.	Owners are liaising with agents and so a future application is possible.	Unknown
Rear of 127 Kimberley Road Nuthall	Initial investigation into land owners started but no response as yet.  No response from subsequent letters.	Unknown	Unknown
Poplars Car Park, Beeston	Early discussions undertaken- no intention to develop the site at this time. Planning permission for 10 apartments approved in 2015.	Unknown	Unknown
Methodist Church, Queens Road Beeston	Initial conversations between planning and the land owners several years back. No progress recently.  No response from subsequent letters.	Unknown	Unknown
Dovecote Bar and Grill, Newthorpe	Following the unauthorised demolition of the building, enforcement action was undertaken to ensure the site was suitably fenced off. The land owner is currently being prosecuted for failure to comply with the notice to clear the site.	19/00029/FUL (granted 23/5/2019)	Unknown



Joint report of the Chief Executive and the Deputy Chief Executive

# PERFORMANCE MANAGEMENT REVIEW OF BUSINESS PLAN PROGRESS – BUSINESS GROWTH – OUTTURN REPORT

#### 1. Purpose of Report

To report progress against outcome targets identified in the Business Growth Business Plan, linked to Corporate Plan priorities and objectives, and to provide an update as to the latest key performance indicators therein.

#### 2. Background

The Corporate Plan 2020-2024 was approved by Council on 4 March 2020. Business Plans linked to the five corporate priority areas of Housing, Business Growth, Environment, Health and Community Safety are subsequently approved by the respective Committees each year.

#### 3. Performance Management

As part of the Council's performance management framework, each Committee receives regular reports during the year which review progress against their respective Business Plans. This will include a detailed annual report where performance management is considered following the year-end.

This outturn report is intended to provide this Committee with an overview of progress towards Corporate Plan priorities from the perspective of the Business Growth Business Plan. It provides a summary of the progress made on key tasks and priorities for improvement in 2020/21, the latest data relating to Critical Success Indicators (CSI) and Key Performance Indicators (KPI). This summary is detailed in the appendix.

### Recommendation

The Committee is asked to NOTE the progress made in achieving the Business Plan for Business Growth and the outturn performance indicators for 2020/21.

#### Background papers

#### PERFORMANCE MANAGEMENT

## 1. Background - Corporate Plan

The Corporate Plan for 2020-2024 was approved by Council on 4 March 2020. This plan sets out the Council's priorities to achieve its vision to make "A Greener, Safer and Healthier Broxtowe where everyone prospers". Over the period, the Council will focus on the priorities of Housing, Business Growth, Community Safety, Health and Environment.

The Corporate Plan prioritises local community needs and resources are directed toward the things they think are most important. These needs are aligned with other local, regional and national plans to ensure the ambitions set out in our Corporate Plan are realistic and achievable.

#### 2. <u>Business Plans</u>

Business Plans linked to the five corporate priority areas, including Business Growth, were approved by the Council on 4 March 2020, following recommendations from the respective Committees in January/February 2020.

The Council's priority for Business Growth was 'Invest in our towns and our people'. Its objectives are to:

- Complete the redevelopment of Beeston Town Centre (BG1)
- Undertake town investment schemes in Eastwood, Kimberley and Stapleford (BG2)
- Support skills development, apprenticeships, training opportunities and wellbeing in our workforce. (BG3)

The Business Plans detail the projects and activities undertaken in support of the Corporate Plan for each priority area. These cover a three-year period and are revised and updated annually. Detailed monitoring of progress against key tasks and outcome measures in the Business Plans is undertaken regularly by the relevant Committee. This will include a detailed annual report where performance management and financial outturns are considered together following the year-end as part of the Council's commitment to closely align financial and performance management.

#### 3. <u>Performance Management</u>

As part of the Council's performance management framework, this Committee receives regular reports of progress against the Business Growth Business Plan. This report provides a summary of the progress made to date on key tasks and priorities for improvement in 2020/21 (as extracted from the Pentana Risk performance management system). It also provides the latest data relating to Key Performance Indicators (KPI).

The Council monitors its performance using the Pentana Risk performance management system. Members have been provided with access to the system via a generic user name and password, enabling them to interrogate the system on a 'view only' basis. Members will be aware of the red, amber and green traffic light symbols that are utilised to provide an indication of performance at a particular point in time.

The key to the symbols used in the Pentana Risk performance reports is as follows:

#### **Action Status Key**

Icon	Status	Description			
	Completed	The action/task has been completed			
	In Progress	The action/task is in progress and is currently expected to meet the due date			
	Warning	The action/task is approaching its due date (and/or one or more milestones is approaching or has passed its due date)			
	Overdue	The action/task has passed its due date			
×	Cancelled	This action/task has been cancelled or postponed			

# Performance Indicator Key

Icon	Performance Indicator Status
	Alert
Δ	Warning
<b>O</b>	Satisfactory
?	Unknown
	Data Only

# **Business Growth Key Tasks and Priorities for Improvement - 2020/21**

Status	Action Code	Action Title	Action Description	Progress	Due Date	Comments
Completed	BG1620_08	Report to Committee to enable consideration of undertaking a CIL charging Schedule	Report to Committee to enable consideration of undertaking a CIL charging Schedule	100%	31-Dec-20	A decision was made based on evidence used to prepare the Part 2 Local Plan not to introduce CIL charging at present. A Contributions Officer was appointed in April 2020 who has progressed this work.
In Progress	BG1620_09	Redevelopment of Beeston Square Phase 2	Create redeveloped site to provide housing, employment and community facilities.	92%	31-Dec-20	A lease has been agreed with Arc Cinema. A contractor for the redevelopment work has been appointed. Work started in October 2019 and is scheduled to be open on 28 May 2021.
In Progress	BG2023_01	Implement Apprenticeship Strategy	Work with various education providers and businesses.	40%	31-Mar-23	The Apprenticeship Strategy is being implemented. 14 have been appointed since October 2018. Three left before completion, five are still in progress and six have completed. Four of those completing have been retained by the Authority in permanent roles. Two more apprentices have recently been appointed.
Completed	BG2023_02		Review and revise the Economic Development Strategy	100%	31-Mar-21	This action will be superseded by BG2124_01 "Review the Economic Development Strategy in line with recovery response".  The Strategy was approved in 2017 and has been updated due the pandemic. The Strategy will be reviewed regularly in line with changing regulations for Response and Recovery Cycles of the pandemic.

Status	Action Code	Action Title	Action Description	Progress	Due Date	Comments
Completed	BG2023_03	Commence discussion regarding the regeneration of Kimberley and Eastwood	Discuss governance and stakeholder engagement and initial ideas about the regeneration of Kimberley and Eastwood	100%	31-Mar-22	Discussions on the regeneration Kimberley and Eastwood have been held. The 2021/24 Business Growth Business Plan contains Actions for the Regeneration of Kimberley (BG2121_04) and Eastwood Town Centres (BG2124_03).  It is planned to submit a levelling-up fund bid to
						central government for Eastwood in June 2021 with work ongoing in this regard. It is planned to submit a levelling-up bid for Kimberley in the second round of bids in the Autumn.
In Progress	BG2023_04	Support improved connectivity in connection with the HS2 project	Working with NET, Notts County, Nottm City, Amber Valley DC, Erewash DC, Bus Companies	85%	31-Mar-21	Work is ongoing with the production of the Toton Masterplan which includes connectivity work and integration with Stapleford Towns Deal work. The draft Supplementary Planning Document is for the wider Toton Masterplan is due to go to this committee, prior to a consultation taking place.
						Further decisions on HS2 expected following publication of the Integrated Rail Plan.
In Progress	BG2023_05	Bring forward the Greater Nottinghamshire Strategic Plan [Core Strategy]	Successfully steer the Core Strategy through its examination process receiving a report recommending adoption from the appointed Planning Inspector	15%	31-Dec-22	Growth Options Consultation (first phase of the review) has now been undertaken and the responses are being reviewed. Consultation on draft plan due to take place Summer 2021 with examination currently planned for late 2022.

Status	Action Code	Action Title	Action Description	Progress	Due Date	Comments
Completed	CP1417_02	Stapleford Gateway site	Redevelopment of the Stapleford Gateway site	100%	31-Mar-20	The old Stapleford Police Station has been converted into an office hub for use by local businesses. A bid for Towns Fund is being prepared for submission
In Progress	JBG1518_06	Neighbourhood Plans	Assist in the preparation of Neighbourhood Plans	40%	31-May-22	As the Part 2 Local Plan has been adopted work on developing the neighbourhood plans will now progress more speedily. The Council is supporting parish councils with developing their plans.
Overdue	BG2023_06	Policy intervention on HiMO	Reports to Jobs and Economy Committee for appropriate actions in 2020.	30%		Decision taken at earlier Jobs and Economy Committee to proceed with the formal adoption of a Supplementary Planning Document (SPD) for HIMO. Documentation is being prepared to submit to central government and it is the intention to formally adopt an SPD on HIMO on 26 March 2022.
Overdue	BG2023_07	Gypsy and Traveller site allocation	Reports to Jobs and Economy Committee for appropriate actions in 2020.	15%	31-Mar- 2021	In the early stages of preparation. Identifying possible sites for allocation. Likely to progress through a Supplementary Planning Document, following discussions across the County, and in collaboration with the strategic planning work.  Anticipate completion in March 2023.

# **Business Growth Critical Success Indicators 2020/21**

PI Status	Code & Short Name	Frequency	Outturn 2018/19	Outturn 2019/20	Achieved 2020/21	Target 2020/21	Comment
Amber	TCLocal_01a Town centre units occupied: Beeston	Monthly	94.6%	93.1%	91.5%	94%	National occupancy rates are:  • April 2020 = 90%  • April 2021 = 88.5%  Three of the four Town Centres in Broxtowe have an occupancy rate above the national occupancy rate. The Council has worked to support local businesses though administering the government support grants.
Amber	TCLocal_01b Town centre units occupied: Kimberley	Monthly	92.3%	86.9%	90.2%	93%	
Amber	TCLocal_01c Town centre units occupied: Eastwood	Monthly	88.8%	91.2%	87.5%		
Amber	TCLocal_01d Town centre units occupied: Stapleford	Monthly	86.2%	87.3%	89.2%	93%	

# **Business Growth Key Performance Indicators 2020/21**

PI Status /Icon	Code & Short Name	Frequency	Outturn 2018/19	Outturn 2019/20	Achieved 2020/21	Target 2020/21	Comment
Green	BV204: Appeals allowed against the authority decision to refuse planning permission (delegated or committee decisions with officer recommendation)	Annually	33.3%	35.3%	27.8%	30%	Allowed appeals are lower than target as there was a low rate of upheld appeals for decisions that are contrary to officer recommendation.
Green	NI 157a Processing of planning applications: Major applications determined within 13 weeks	Quarterly	92.0%	100.0%	100.0%	92%	Target exceeded.

PI Status /Icon	Code & Short Name	Frequency	Outturn 2018/19	Outturn 2019/20	Achieved 2020/21	Target 2020/21	Comment
Green	NI 157b Processing of planning applications: Minor applications determined within 8 weeks	Quarterly	94.7%	97.4%	98.2%	94%	Target exceeded.
Green	NI 157c Processing of planning applications: Other applications determined within 8 weeks.	Quarterly	98.3%	99.6%	99.8%	98%	Target exceeded.
Data Only	DSData_18 Appeals allowed against refusals % (Committee Overturns)	Quarterly	-	50%	50%	-	The number of appeals allowed against refusals (Committee Overturns) is at a similar level to the previous year.

10 June 2021

#### **Report of the Executive Director**

# **WORK PROGRAMME**

# 1. Purpose of report

To consider items for inclusion in the Work Programme for future meetings.

# 2. Background

Items which have already been suggested for inclusion in the Work Programme of future meetings are given below. Members are asked to consider any additional items that they may wish to see in the Programme.

#### 3. Work Programme

2 September 2021	<ul> <li>Performance Management – Review of Business Plan Progress</li> <li>Assessment of the local economic landscape post COVID – 19</li> <li>Levelling up Fund Update</li> </ul>			
18 November 2021	<ul> <li>Performance Management – Review of Business Plan Progress</li> <li>Update on Neighbourhood Plans</li> <li>Update on Strategic Planning Documents</li> <li>Levelling up Fund Update</li> </ul>			
27 January 2022	<ul> <li>Business Plans and Financial Estimates</li> <li>2022/23 – 2024/25</li> <li>Levelling up Fund Update</li> </ul>			

#### **Recommendation**

The Committee is asked to CONSIDER the Work Programme and RESOLVE accordingly.

#### Background papers



#### 10 June 2021

#### **Report of the Chief Executive**

# **LEVELLING UP FUND – EASTWOOD**

#### 1. Purpose of the Report

To seek approval for the submission of the Levelling Up Fund bid for Eastwood Town.

#### 2. Background

Following the publication of the Levelling Up fund prospectus worked commenced, as per committee approval, to develop a bid for Eastwood Town, for the first round of bids, due by 18<sup>th</sup> June.

The fund maximum is £20m for town regeneration proposals, with a recommendation of at least 10% of overall project cost to come from local sources. Bids can be submitted for either one project of £20m or a set of up to 3 connected smaller projects again, totalling £20m. It has been proposed to develop a package of three interventions for Eastwood, to address local need and enable local economic regeneration.

The bid proposes three projects;

- 1. Active travel improvement to the Panattoni Park site
- 2. Development of local health offering
- 3. Town Centre regeneration project

Further information regarding project proposals can be found in the appendix.

#### 3. Financial Implications

Broxtowe could receive up to £20m of investment for Eastwood. This investment will require 10% match funding to be found from Broxtowe Borough Council and project partners including Nottinghamshire County Council, should the joint project go ahead.

#### **Recommendation**

The Committee is asked to NOTE the report.

#### Background papers

## Active travel improvement to the Panattoni Park site

This project proposes to create walking and cycling facilities to improve the local connection to the largest local employment hub for Eastwood residents. We are asking for funding to support the creation of approximately 800m of new walking and cycling facility.

# Development of local health offering

An all-inclusive facility that spans, mental health support, community café to employment and skills support; to be based in the council owned Durban House. This facility will provide a base for social prescribers in Eastwood. It will offer meeting rooms for general use as well as a yoga/meditation area for additional mental health support.

## Town Centre regeneration project

This development looks to reconfigure three prominent existing ground floor units, as well as parking to the rear of the site, currently located within the prime retail frontage area in Eastwood Town Centre. This development will look to create additional residential units, consolidate the current retail offering whilst also creating additional office space for micro and small businesses. This development will be carried out alongside the administration of a high street business grant to support Eastwood high street. Overall this scheme offers a regeneration opportunity to a seemingly run down high street facing significant challenges.